

**EAST TROY COMMUNITY SCHOOL DISTRICT**

**Annual Financial Report**

*June 30, 2023*

 **KerberRose**

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# EAST TROY COMMUNITY SCHOOL DISTRICT

## Table of Contents

June 30, 2023

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	<u>Page</u>
<b>INDEPENDENT AUDITORS' REPORT</b>	1 – 3
<b>FINANCIAL STATEMENTS</b>	
District-Wide Statement of Net Position	4
District-Wide Statement of Activities	5
Balance Sheet – Governmental Funds	6
Reconciliation of the Balance Sheet – Governmental Funds to the District-Wide Statement of Net Position	7
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	8
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds to the District-Wide Statement of Activities	9
Statement of Fiduciary Net Position – Fiduciary Funds	10
Statement of Changes in Fiduciary Net Position	11
Notes to the Financial Statements	12 – 37
<b>REQUIRED SUPPLEMENTARY INFORMATION</b>	
Schedules of Employer's Proportionate Share of the Net Pension Liability (Asset) and Employer Contributions – Wisconsin Retirement System	38
Schedules of Employer's Proportionate Share of the Net OPEB Liability and Employer Contributions – Other Post-Employment Benefits – Cost-Sharing Plan	39
Schedule of Changes in Total OPEB Liability and Related Ratios – Other Post-Employment Benefits – Single-Employer Plan	40
Schedule of Revenues, Expenditures and Change in Fund Balance – Budget and Actual – General Fund	41
Notes to the Required Supplementary Information	42 – 44
<b>SUPPLEMENTARY INFORMATION</b>	
Combining Balance Sheet – Nonmajor Governmental Funds	45
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Governmental Funds	46

# EAST TROY COMMUNITY SCHOOL DISTRICT

## Table of Contents (Continued)

June 30, 2023

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	<u>Page</u>
<b>SUPPLEMENTARY INFORMATION (Continued)</b>	
Combining Schedule of Internal General and Special Education Funds – Balance Sheet	47
Combining Schedule of Internal General and Special Education Funds – Revenues, Expenditures and Changes in Fund Balances	48
<b>ADDITIONAL REPORTS</b>	
Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	49 – 50
Independent Auditors' Report on Compliance for Each Major Federal and State Program and on Internal Control Over Compliance Required by Uniform Guidance, <i>State Single Audit Guidelines</i> and the <i>Wisconsin Department of Public Instruction</i>	51 – 53
<b>FEDERAL AND STATE AWARDS SECTION</b>	
Schedule of Expenditures of Federal Awards	54
Schedule of State Financial Assistance	55
Notes to the Schedules of Expenditures of Federal Awards and State Financial Assistance	56
Schedule of Findings and Questioned Costs	57 – 58
Summary Schedule of Prior Year Audit Findings	59
Corrective Action Plan	60

## **INDEPENDENT AUDITORS' REPORT**





## Independent Auditors' Report

To the Board of Education  
East Troy Community School District  
East Troy, Wisconsin

### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of East Troy Community School District (District) as of and for the year ended June 30, 2023 and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of East Troy Community School District as of June 30, 2023 and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### **Auditors' Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

To the Board of Education  
East Troy Community School District

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the schedules of employer's proportionate share of the net pension liability (asset) and employer contributions – Wisconsin Retirement System, schedules of employer's proportionate share of the net OPEB liability and employer contributions – other post-employment benefits – cost-sharing plan, schedule of changes in total OPEB liability and related ratios – other post-employment benefits – single-employer plan and schedule of revenues, expenditures and change in fund balance – budget and actual – general fund as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

To the Board of Education  
East Troy Community School District

**Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the East Troy Community School District's basic financial statements. The combining balance sheet – nonmajor governmental funds, combining statement of revenues, expenditures and changes in fund balances – nonmajor governmental funds, combining schedule of internal general and special education funds – balance sheet, combining schedule of internal general and special education funds – revenues, expenditures and changes in fund balances, schedule of expenditures of federal awards and schedule of state financial assistance, as required by the Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, *State Single Audit Guidelines* and the *Wisconsin School District Audit Manual*, issued by the Wisconsin Department of Public Instruction are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining balance sheet – nonmajor governmental funds, combining statement of revenues, expenditures and changes in fund balances – nonmajor governmental funds, combining schedule of internal general and special education funds – balance sheet, combining schedule of internal general and special education funds – revenues, expenditures and changes in fund balances, schedule of expenditures of federal awards and schedule of state financial assistance are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated December 1, 2023 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

*KerberRose SC*

**KerberRose SC**  
**Certified Public Accountants**  
**Oshkosh, Wisconsin**  
December 1, 2023

## **FINANCIAL STATEMENTS**

**EAST TROY COMMUNITY SCHOOL DISTRICT**

District-Wide Statement of Net Position

As of June 30, 2023

	<b>Governmental Activities</b>
<b>ASSETS</b>	
<b>Current Assets</b>	
Cash and Investments	\$ 11,298,880
Receivables:	
Taxes	3,897,038
Accounts	26,886
Due from Other Governments	449,604
Prepaid Items	2,951
<b>Total Current Assets</b>	<b>15,675,359</b>
<b>Noncurrent Assets</b>	
Capital Assets	
Nondepreciable	682,696
Depreciable, net	32,599,531
<b>Total Noncurrent Assets</b>	<b>33,282,227</b>
<b>TOTAL ASSETS</b>	<b>48,957,586</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Deferred Outflows Related to Pension	12,202,269
Deferred Outflows Related to Other Post-Employment Benefits - Cost Sharing	301,981
Deferred Outflows Related to Other Post-Employment Benefits - Single-Employer	573,896
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<b>13,078,146</b>
<b>LIABILITIES</b>	
<b>Current Liabilities</b>	
Accounts Payable	5,285
Short-Term Notes Payable	1,000,000
Accrued Interest Payable	162,082
Accrued Liabilities	765,485
Unearned Revenue	8,764
HRA Deposits Payable	2,613,887
Dental Claims Payable	12,570
Current Portion of Long-Term Obligations	1,000,000
Current Portion of Other Post-Employment Benefits - Single-Employer Liability	216,398
Current Lease Liability	10,033
<b>Total Current Liabilities</b>	<b>5,794,504</b>
<b>Noncurrent Liabilities</b>	
Noncurrent Portion of Long-Term Obligations	17,549,613
Noncurrent Lease Liability	31,898
Other Post-Employment Benefits - Single-Employer Liability	2,250,933
Other Post-Employment Benefits - Cost Sharing Liability	713,668
Net Pension Liability	3,353,694
<b>Total Noncurrent Liabilities</b>	<b>23,899,806</b>
<b>TOTAL LIABILITIES</b>	<b>29,694,310</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Deferred Inflows Related to Pension	7,023,365
Deferred Inflows Related to Other Post-Employment Benefits - Cost Sharing	550,297
Deferred Inflows Related to Other Post-Employment Benefits - Single-Employer	510,289
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<b>8,083,951</b>
<b>NET POSITION</b>	
Net Investment in Capital Assets	14,690,683
Restricted	4,463,478
Unrestricted	5,103,310
<b>TOTAL NET POSITION</b>	<b>\$ 24,257,471</b>

**EAST TROY COMMUNITY SCHOOL DISTRICT**

District-Wide Statement of Activities

For the Year Ended June 30, 2023

	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position
		Charges For Services	Operating Grants and Contributions	Governmental Activities
<b>GOVERNMENTAL ACTIVITIES</b>				
Instruction				
Regular Instruction	\$ 7,078,543	\$ 1,273,418	\$ 3,121,382	\$ (2,683,743)
Vocational Instruction	937,396	18,652	-	(918,744)
Physical Instruction	516,757	67,736	-	(449,021)
Special Instruction	2,143,207	-	1,533,847	(609,360)
Other Instruction	821,589	20,311	-	(801,278)
<b>Total Instruction</b>	<u>11,497,492</u>	<u>1,380,117</u>	<u>4,655,229</u>	<u>(5,462,146)</u>
Support Services				
Pupil Services	1,699,882	450	49,809	(1,649,623)
Instructional Staff Services	1,198,011	402	1,282,841	85,232
General Administration Services	446,062	-	-	(446,062)
School Building Administration Services	1,049,418	1,200	-	(1,048,218)
Business Administration	425,524	-	-	(425,524)
Operations and Maintenance of Plant	3,519,548	-	-	(3,519,548)
Pupil Transportation Services	1,303,983	35,830	-	(1,268,153)
Food Services	730,443	272,317	370,652	(87,474)
Central Services	473,713	-	-	(473,713)
Insurance	214,756	-	-	(214,756)
Other Support Services	365,146	-	6,258	(358,888)
Community Services	224,231	12,546	-	(211,685)
Interest and Fiscal Charges	720,362	-	-	(720,362)
<b>Total Support Services</b>	<u>12,371,079</u>	<u>322,745</u>	<u>1,709,560</u>	<u>(10,338,774)</u>
Non-Program Transactions				
Open Enrollment	2,778,957	-	91,910	(2,687,047)
Non-Open Enrollment	147,186	-	-	(147,186)
Adjustments and Refunds	15,535	-	-	(15,535)
<b>Total Non-Program Transactions</b>	<u>2,941,678</u>	<u>-</u>	<u>91,910</u>	<u>(2,849,768)</u>
<b>TOTAL GOVERNMENTAL ACTIVITIES</b>	<u>\$ 26,810,249</u>	<u>\$ 1,702,862</u>	<u>\$ 6,456,699</u>	<u>(18,650,688)</u>
<b>GENERAL REVENUES</b>				
Property Taxes				15,968,844
State and Federal Aids not Restricted to Specific Functions:				4,481,859
Interest and Investment Earnings				341,736
Sale of Capital Assets				362,018
Miscellaneous				281,878
<b>Total General Revenues</b>				<u>21,436,335</u>
<b>CHANGE IN NET POSITION</b>				2,785,647
<b>NET POSITION - BEGINNING OF YEAR</b>				<u>21,471,824</u>
<b>NET POSITION - END OF YEAR</b>				<u>\$ 24,257,471</u>

See Accompanying Notes

**EAST TROY COMMUNITY SCHOOL DISTRICT**

Balance Sheet  
Governmental Funds  
As of June 30, 2023

	<u>General</u>	<u>Referendum Debt Service</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>ASSETS</b>				
Cash and Investments	\$ 8,780,936	\$ 1,662,986	\$ 854,958	\$ 11,298,880
Receivables:				
Taxes	3,897,038	-	-	3,897,038
Accounts	26,489	-	397	26,886
Due from Other Governments	449,604	-	-	449,604
Prepaid Items	2,951	-	-	2,951
<b>TOTAL ASSETS</b>	<u>\$ 13,157,018</u>	<u>\$ 1,662,986</u>	<u>\$ 855,355</u>	<u>\$ 15,675,359</u>
<b>LIABILITIES AND FUND BALANCES</b>				
<b>Liabilities</b>				
Accounts Payable	\$ 4,848	\$ -	\$ 437	\$ 5,285
Short-Term Notes Payable	1,000,000	-	-	1,000,000
Accrued Interest	29,785	-	-	29,785
Accrued Liabilities	765,485	-	-	765,485
HRA Deposits Payable	2,613,887	-	-	2,613,887
Dental Claims Payable	12,570	-	-	12,570
Unearned Revenue	3,932	-	4,832	8,764
<b>Total Liabilities</b>	<u>4,430,507</u>	<u>-</u>	<u>5,269</u>	<u>4,435,776</u>
<b>Fund Balances</b>				
Nonspendable:				
Prepaid Items	2,951	-	-	2,951
Restricted:				
Donor Specified Projects	-	-	347,511	347,511
Debt Service	-	1,662,986	-	1,662,986
Food Service	-	-	283,514	283,514
Community Service	-	-	219,061	219,061
Self-Funded Insurance	257,493	-	-	257,493
Unassigned	8,466,067	-	-	8,466,067
<b>Total Fund Balances</b>	<u>8,726,511</u>	<u>1,662,986</u>	<u>850,086</u>	<u>11,239,583</u>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<u>\$ 13,157,018</u>	<u>\$ 1,662,986</u>	<u>\$ 855,355</u>	<u>\$ 15,675,359</u>

**EAST TROY COMMUNITY SCHOOL DISTRICT**

Reconciliation of the Balance Sheet - Governmental Funds to the District-Wide Statement of Net Position  
As of June 30, 2023

**Total Fund Balances - Governmental Funds** \$ 11,239,583

***Total net position reported for governmental activities in the statement of net position is different from the amount reported above as total governmental funds fund balance because:***

Capital assets used in government activities are not financial resources and therefore are not reported in the fund statements. Amounts reported in the statement of net position:

Governmental Capital Assets	\$ 54,796,542	
Governmental Accumulated Depreciation	<u>(21,514,315)</u>	33,282,227

Some deferred outflows and inflows of resources reflect changes in long-term assets or liabilities and are not reported in the funds.

Deferred Outflows of Resources Related to Pension - Cost-Sharing Plan	12,202,269	
Deferred Inflows of Resources Related to Pension - Cost-Sharing Plan	(7,023,365)	
Deferred Outflows of Resources Related to OPEB - Cost-Sharing Plan	301,981	
Deferred Inflows of Resources Related to OPEB - Cost-Sharing Plan	(550,297)	
Deferred Outflows of Resources Related to OPEB - Single-Employer Plan	573,896	
Deferred Inflows of Resources Related to OPEB - Single-Employer Plan	<u>(510,289)</u>	4,994,195

Certain liabilities, including bonds and notes payable, are not due in the current period and therefore not reported in the fund statements. Liabilities reported in the statement of net position that are not reported in the funds balance sheet:

General Obligations	(17,360,000)	
Lease Liability	(41,931)	
Bond Premium	(1,189,613)	
Accrued Interest on General Obligation Debt	(132,297)	
Net Pension Liability	(3,353,694)	
Other Post-Employment Benefits - Single-Employer Plan	(2,467,331)	
Other Post-Employment Benefits - Cost-Sharing Plan	<u>(713,668)</u>	<u>(25,258,534)</u>

**Total Net Position - Governmental Activities** \$ 24,257,471



**EAST TROY COMMUNITY SCHOOL DISTRICT**  
Statement of Revenues, Expenditures and Changes in Fund Balances  
Governmental Funds  
For the Year Ended June 30, 2023

	General	Referendum Debt Service	Nonmajor Governmental Funds	Total Governmental Funds
<b>REVENUES</b>				
Property Taxes	\$ 13,746,156	\$ 1,921,400	\$ 301,288	\$ 15,968,844
Other Local Sources	646,419	-	837,075	1,483,494
Interdistrict Sources	1,082,353	-	60	1,082,413
Intermediate Sources	58,019	-	-	58,019
State Sources	7,616,786	-	11,306	7,628,092
Federal Sources	2,401,869	-	359,346	2,761,215
Other Sources	251,798	-	-	251,798
<b>Total Revenues</b>	<u>25,803,400</u>	<u>1,921,400</u>	<u>1,509,075</u>	<u>29,233,875</u>
<b>EXPENDITURES</b>				
<b>Instruction</b>				
Regular Instruction	6,495,448	-	217,884	6,713,332
Vocational Instruction	749,251	-	148,836	898,087
Physical Instruction	485,523	-	-	485,523
Special Instruction	2,011,247	-	-	2,011,247
Other Instruction	687,478	-	102,918	790,396
<b>Total Instruction</b>	<u>10,428,947</u>	<u>-</u>	<u>469,638</u>	<u>10,898,585</u>
<b>Support Services</b>				
Pupil Services	1,575,010	-	22,752	1,597,762
Instructional Staff Services	1,133,113	-	9,392	1,142,505
General Administration Services	429,245	-	-	429,245
School Building Administration Services	987,393	-	-	987,393
Business Services	400,892	-	-	400,892
Operations and Maintenance	3,938,636	-	87,788	4,026,424
Pupil Transportation	1,176,766	-	8,069	1,184,835
Food Services	-	-	666,640	666,640
Central Services	444,174	-	-	444,174
Insurance	214,756	-	-	214,756
Other Support Services	382,993	-	-	382,993
Community Services	-	-	213,262	213,262
Scholarships	-	-	33,134	33,134
Debt Service				
Principal	9,748	965,000	-	974,748
Interest and fiscal charges	23,129	797,125	-	820,254
<b>Total Support Services</b>	<u>10,715,855</u>	<u>1,762,125</u>	<u>1,041,037</u>	<u>13,519,017</u>
<b>Non-Program Transactions</b>				
Open Enrollment	2,778,957	-	-	2,778,957
Non-Open Enrollment	147,186	-	-	147,186
Adjustments and Refunds	15,535	-	-	15,535
<b>Total Non-Program Transactions</b>	<u>2,941,678</u>	<u>-</u>	<u>-</u>	<u>2,941,678</u>
<b>Total Expenditures</b>	<u>24,086,480</u>	<u>1,762,125</u>	<u>1,510,675</u>	<u>27,359,280</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<u>1,716,920</u>	<u>159,275</u>	<u>(1,600)</u>	<u>1,874,595</u>
<b>OTHER FINANCING SOURCES (USE)</b>				
Sale of Land and Real Property	374,030	-	-	374,030
Transfer from Other Fund	-	-	100	100
Transfer to Other Fund	(100)	-	-	(100)
<b>Total Other Financing Sources (Use)</b>	<u>373,930</u>	<u>-</u>	<u>100</u>	<u>374,030</u>
<b>NET CHANGES IN FUND BALANCES</b>	2,090,850	159,275	(1,500)	2,248,625
<b>FUND BALANCES - BEGINNING</b>	6,635,661	1,503,711	851,586	8,990,958
<b>FUND BALANCES - ENDING</b>	<u>\$ 8,726,511</u>	<u>\$ 1,662,986</u>	<u>\$ 850,086</u>	<u>\$ 11,239,583</u>

**EAST TROY COMMUNITY SCHOOL DISTRICT**  
 Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances -  
 Governmental Funds to the District-Wide Statement of Activities  
 For the Year Ended June 30, 2023

<b>Net Change in Fund Balances - Total Governmental Funds</b>	\$	2,248,625
<b>Amounts reported for governmental activities in the statement of activities are different because:</b>		
The acquisition of capital assets is reported in the governmental funds as expenditures. However, for governmental activities those costs are shown in the statement of net position and allocated over their estimated useful lives as annual depreciation expense in the statement of activities.		
Capital outlay reported in governmental fund statements	\$	1,761,224
Depreciation expense reported in the statement of activities		<u>(1,319,013)</u>
Amount by which capital outlays are more than depreciation in the current period.		442,211
The District disposed of outdated assets resulting in a reduction of capital assets and recapture of prior year depreciation expense reported on the statement of activities as a net loss and has no affect on the governmental funds balance sheet.		
The value of capital assets disposed of during the year		(181,311)
The amount of depreciation recapture for the year		<u>169,299</u>
Amount by which capital disposals are more than depreciation recapture in the current period.		(12,012)
Amounts related to the pension plan benefits that affect the statement of activities but do not affect the fund financial statements.		(974,163)
Amounts related to the other post-employment benefits that affect the statement of activities but do not affect the fund financial statements.		(3,402)
Repayment of principal on long-term debt is reported in the governmental funds as an expenditure but is reported as a reduction in long-term debt in the statement of net position and does not affect the statement of activities. The amount of the long-term debt principal payments in the current year is:		
Bonds and notes payable		965,000
Debt incurred in governmental funds is reported as an other financing source, but is reported as an increase in outstanding long-term debt in the statement of net position, and does not affect the statement of activities.		
Lease Liability		9,748
In governmental funds interest payments on outstanding debt are reported as an expenditure when paid. In the statement of activities interest is reported as incurred.		
The amount of interest paid during the current period		820,254
The amount of interest accrued during the current period		<u>(825,016)</u>
Interest paid is less than interest accrued by:		4,986
Prior year debt premium, discount and refunding losses are allocated over the period the debt is outstanding and is reported as amortization revenue/expense in the statement of activities. The amortization for the current year is		
Amortization of bond premium		<u>104,654</u>
<b>Change in Net Position - Governmental Activities</b>	<b>\$</b>	<b><u><u>2,785,647</u></u></b>

**EAST TROY COMMUNITY SCHOOL DISTRICT**

Statement of Fiduciary Net Position

Fiduciary Fund

As of June 30, 2023

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	<u>Private Purpose Trust</u>
<b>ASSETS</b>	
Cash and Investments	\$ 116,141
<b>NET POSITION</b>	
Restricted	<u>\$ 116,141</u>

**EAST TROY COMMUNITY SCHOOL DISTRICT**

Statement of Changes in Fiduciary Net Position

For the Year Ended June 30, 2023

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	<u>Private Purpose Trust</u>
<b>ADDITIONS</b>	
Interest	\$ 1,578
<b>DEDUCTIONS</b>	
Scholarships Awarded	<u>3,000</u>
<b>CHANGE IN NET POSITION</b>	(1,422)
<b>NET POSITION - BEGINNING</b>	<u>117,563</u>
<b>NET POSITION - ENDING</b>	<u>\$ 116,141</u>

# EAST TROY COMMUNITY SCHOOL DISTRICT

Notes to the Financial Statements

June 30, 2023

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## Note 1 – Summary of Significant Accounting Policies

This summary of significant accounting policies of East Troy Community School District (District) is presented to assist in understanding the District's financial statements. The financial statements and notes are representations of the District's management who is responsible for the integrity and objectivity of the financial statements. These accounting policies conform to generally accepted accounting principles (GAAP) and have been consistently applied in the preparation of the financial statements.

The Governmental Accounting Standards Board (GASB) is responsible for establishing generally accepted accounting principles (GAAP) for state and local governments through its pronouncements (Statements and Interpretations). The more significant accounting policies established by GAAP and used by the District are discussed below.

### Nature of Operations

The District is organized as a unified school district. The District, governed by a five-member elected school board, operates Kindergarten through 12 and is comprised of eight taxing districts.

The accompanying financial statements present the activities of the District. The District is not a component unit of another reporting entity nor does it have any component units.

The financial reporting entity consists of (a) organizations for which the stand alone government is financially accountable and (b) the stand alone government that is controlled by a separately elected governing body that is legally separate and is fiscally independent. All of the accounts of the District comprise the stand alone government.

### District-Wide Financial Statements

The district-wide financial statements (i.e., statement of net position and the statement of activities) report financial information about the District's governmental activities. These statements include the financial activities of the overall government in its entirety, except those that are fiduciary. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The statement of activities demonstrates the degree to which direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function or segment. Program revenues include (1) charges to students or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or segment, and (2) operating grants and contributions. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

### Fund Financial Statements

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the district-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

# EAST TROY COMMUNITY SCHOOL DISTRICT

Notes to the Financial Statements

June 30, 2023

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## Note 1 – Summary of Significant Accounting Policies (Continued)

### Fund Financial Statements (Continued)

Fund financial statements of the reporting entity are organized into individual funds each of which are considered to be separate accounting entities. Each fund is accounted for by providing a separate set of self-balancing accounts which constitute its assets, liabilities, fund equity, revenues, and expenditures.

Funds are organized as major funds or nonmajor funds within the governmental statements. An emphasis is placed on major funds within the governmental category. A fund is considered major if it is the primary operating fund of the District or meets the following criteria:

- a. Total assets, liabilities, revenues, or expenditures of that individual governmental fund are at least 10 percent of the corresponding total for all funds of that category or type and
- b. The same element that met the 10 percent criterion in (a) is at least 5 percent of the corresponding element total for all governmental funds combined.
- c. In addition, any other governmental fund that the District believes is particularly important to financial statement users may be reported as a major fund.

### Governmental Funds

Governmental funds are identified as either general, capital, special revenue, or debt service based upon the following guidelines.

#### General Fund

The general fund is the primary operating fund of the District. It is used to account for all financial resources of the District except those required to be accounted for in another fund.

#### Special Revenue Fund

Special revenue funds are used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specified purposes.

#### Debt Service Fund

Debt service funds are used to account for the accumulation of resources for, and the payment of, general long-term principal, interest, and related costs.

#### Capital Improvement Fund

Capital Improvement funds are used to account for the reports financial resources that are restricted, committed, or assigned to expenditures of capital outlays, including the acquisition or construction of capital facilities and other capital assets.

### Fiduciary Funds

#### Private Purpose Trust

This fund is used to account for resources held in trust for student scholarships.

# EAST TROY COMMUNITY SCHOOL DISTRICT

Notes to the Financial Statements

June 30, 2023

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## Note 1 – Summary of Significant Accounting Policies (Continued)

### Fund Financial Statements (Continued)

#### Major Funds

The District reports the following major governmental funds:

General Fund - The general fund is the operating fund of the District. It is used to account for all financial resources of the District except those required to be accounted for in other funds.

Debt Service Fund - This fund accounts for and reports financial resources that are used to account for the accumulation of resources for, and the payment of, general long-term principal, interest, and related costs.

#### Nonmajor Funds

The District reports the following nonmajor funds:

Special Revenue Trust Fund - This fund accounts for funds from private gifts, student activities and donations from private parties.

Food Service Fund - This fund accounts for the activities associated with the District's hot lunch and breakfast programs.

Community Service Fund - This fund accounts for activities serving the community that are funded by property taxes and fees.

Capital Improvement Fund - This fund accounts for and reports financial resources that are restricted to expenditures of capital outlays, including the acquisition or construction of capital facilities and other capital assets.

#### Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources (current assets less current liabilities) or economic resources (all assets and deferred outflows of resources and liabilities and deferred inflows of resources). The basis of accounting indicates the timing of transactions or events for recognition in the financial report.

The district-wide and private purpose trust fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Nonexchange transactions, in which the District gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The governmental fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The District considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after the end of the fiscal year. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

# EAST TROY COMMUNITY SCHOOL DISTRICT

Notes to the Financial Statements

June 30, 2023

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## **Note 1 – Summary of Significant Accounting Policies (Continued)**

### **Measurement Focus and Basis of Accounting (Continued)**

Under the terms of grant agreements, the District may fund certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Therefore, when program expenses are incurred, both restricted and unrestricted net position may be available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs, followed by general revenues.

### **Cash and Investments**

The District's cash and investments are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from date of acquisition. Cash balances for individual funds are pooled unless maintained in segregated accounts.

State statutes permit the District to invest available cash balances, other than debt service funds, in time deposits of authorized depositories, U.S. Treasury obligations, U.S. agency issues, high grade commercial paper, and the local government pooled-investment fund administered by the State Investment Board. Available balances in the debt service fund may be invested in municipal obligations, obligations of the United States, and the local government pooled-investment fund.

Donations to the District of securities or other property are considered trust funds and are invested as the donor specifies. In the absence of any specific directions, the District may invest the donated items in accordance with laws applicable to trust investments.

### **Receivables**

Receivables are recorded at gross amounts with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that the amount of such allowance would not be material.

### **Property Taxes**

The aggregate district tax levy is apportioned and certified by November 6 of the current fiscal year for collection to comprising municipalities based on the immediate past October 1 full or "equalized" taxable property values. As permitted by a collecting municipality's ordinance, taxes may be paid in full or in two or more installments with the first installment payable by the subsequent January 31 and a final payment no later than the following July 31. On or before January 15, and by the twentieth of each subsequent month thereafter, the District may be paid by the collecting municipalities its proportionate share of tax collections received through the last day of the preceding month. On or before August 20, the County Treasurer makes full settlement to the District for any remaining balance. The County assumes all responsibility for delinquent real property taxes.

Property taxes are recognized as revenue in the period for which the taxes are levied. The 2022 tax levy is used to finance operations of the District's fiscal year ended June 30, 2023. All property taxes are considered due on January 1<sup>st</sup>, when an enforceable lien is assessed against the property and the taxpayer is liable for the taxes. All taxes are collected within 60 days of June 30<sup>th</sup> and are available to pay current liabilities.

### **Prepaid Items**

Prepaid items are payments made to vendors that will benefit periods beyond the end of the current fiscal year.

### **Interfund Activity**

In the process of aggregating the financial information for the district-wide statement of net position and statement of activities, some amounts reported as interfund activity and balances in the fund financial statements have been eliminated or reclassified.



# EAST TROY COMMUNITY SCHOOL DISTRICT

Notes to the Financial Statements

June 30, 2023

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## Note 1 – Summary of Significant Accounting Policies (Continued)

### Interfund Activity (Continued)

#### Fund Financial Statements

Interfund activity, if any, within and among the governmental categories is reported as follows in the fund financial statements:

- Interfund transfer – Flow of assets from one fund to another where repayment is not expected, are reported as transfers in and out.

#### District-Wide Financial Statements

Interfund activity and balances, if any, are eliminated or reclassified in the district-wide financial statements as follows:

- Internal activities – Amounts reported as interfund transfers and due from/to other funds in the governmental fund financial statements are eliminated in the district-wide statement of activities and statement of net position.

### Capital Assets

Capital assets are reported at actual or estimated historical cost, based on appraisals conducted by an independent third-party professional appraisal firm. Donated assets are reported at estimated acquisition value at the time received.

Capitalization thresholds (the dollar valued above which asset acquisitions are added to the capital asset accounts), depreciation methods, and estimated useful lives of capital assets reported in the district-wide statements are as follows: assets with an initial individual cost of \$5,000 or higher and an estimated useful life in excess of one year. All depreciable capital assets are depreciated on a straight-line basis with estimated useful lives for buildings and building improvements of 15-40 years, furniture and equipment of 5-10 years, and right-to-use assets of 7 years.

### Unearned Revenue

The district-wide statement of net position and the governmental funds balance sheet report unearned revenue and therefore defer revenue recognition in connection with resources that have been received, but not yet earned. When revenue recognition criteria are met, unearned revenue is reduced, as applicable, and income is recognized.

### Leases

The District follows GASB Statement No. 87 which requires recognition of certain lease assets and liabilities for leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. This statement establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. A lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources.

### Subscription-Based Information Technology Agreements

The District adopted GASB Statement No. 96 for the year ended June 30, 2023, which requires recognition in the financial statements of certain subscription-based information technology agreements (SBITAs). A SBITA is any contract conveying control of the right to use another party's information technology software. This statement requires the District to report a right-to-use subscription asset and corresponding subscription liability for any SBITAs. There were no material SBITAs that were required to be recorded for the year ended June 30, 2023.

# EAST TROY COMMUNITY SCHOOL DISTRICT

Notes to the Financial Statements

June 30, 2023

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## Note 1 – Summary of Significant Accounting Policies (Continued)

### Long-Term Obligations

In the district-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. Bond premiums and discounts are amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as expenses in the period the debt is issued. Principal payments are recorded against the liability and interest payments are recorded as a current expense.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. Principal payments and interest payments are recorded as current expenditures in the governmental funds.

### Deferred Outflows/Deferred Inflows of Resources

Deferred outflows of resources are a consumption of net position by the District that is applicable to a future reporting period. Deferred inflows of resources are an acquisition of net position by the District that is applicable to a future reporting period. The recognition of those outflows and inflows as expenses and revenues are deferred until the future periods to which the outflows and inflows are applicable. See Notes 7 for deferred outflows and inflows of resources related to pension and Notes 8 and 9 for OPEB.

### Pension and Other Post-Employment Benefits

**Pensions.** The fiduciary net position of the Wisconsin Retirement System (WRS) has been determined using the flow of economic resources measurement focus and accrual basis of accounting. This includes for purposes of measuring the following:

- Net Pension Liability (Asset)
- Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions
- Pension Expense

Information about the fiduciary net position of the WRS and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by the WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Other Post-Employment Benefits (OPEB).** The fiduciary net position of the Local Retiree Life Insurance Fund (LRLIF) has been determined using the flow of economic resources measurement focus and the accrual basis of accounting. This includes for purposes of measuring following:

- Net OPEB Liability
- Deferred Outflows of Resources and Deferred Inflows of Resources Related to Other Post-Employment Benefits
- OPEB Expense (Revenue)

Information about the fiduciary net position of the LRLIF and additions to/deductions from LRLIF's fiduciary net position have been determined on the same basis as they are reported by LRLIF. For this purpose, benefit payments (including refunds of member contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# EAST TROY COMMUNITY SCHOOL DISTRICT

Notes to the Financial Statements

June 30, 2023

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## Note 1 – Summary of Significant Accounting Policies (Continued)

### Pension and Other Post-Employment Benefits (Continued)

**Other Post-Employment Benefits (OPEB).** The total OPEB liability of the District's single-employer other postemployment benefit plan has been determined using the flow of economic resources measurement focus and the accrual basis of accounting. This includes for purposes of measuring the total OPEB liability, deferred outflows of resources and deferred inflows of resources related to other post-employment benefits and OPEB expense. The plan has no assets and benefits are paid on a pay-as-you go basis.

### Claims and Judgments

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. Claims and judgments that would normally be liquidated with available expendable financial resources are recorded during the year as expenditures in the appropriate governmental fund types. If they are not liquidated with available expendable financial resources, a liability is recorded in the district-wide statement of net position. The related expenditure is recognized when the liability is liquidated. There were no significant claims or judgments at year-end.

### Fund Equity Classifications

#### District-Wide Statements

Equity is classified as net position and displayed in three components:

- a. Net investment in capital assets – Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets net of any unspent bond proceeds.
- b. Restricted net position – Consist of net position with constraints placed on their use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net position – Net amount that does not meet the definition of “restricted” or “net investment in capital assets.”

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

# EAST TROY COMMUNITY SCHOOL DISTRICT

Notes to the Financial Statements

June 30, 2023

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## Note 1 – Summary of Significant Accounting Policies (Continued)

### Fund Equity Classification (Continued)

#### Fund Financial Statements

Fund balance is classified as either 1) nonspendable, 2) restricted, 3) committed, 4) assigned, or 5) unassigned:

Nonspendable fund balance represents amounts that cannot be spent due to form (such as inventories and prepaid amounts), or amounts that must be maintained intact legally or contractually (such as the principal of a permanent fund).

Restricted fund balance represents amounts constrained for a specific purpose by external parties, constitutional provision or enabling legislation.

Committed fund balance represents amounts constrained for a specific purpose by a government using its highest level of decision making authority. It would require action by the same group to remove or change the constraints placed on the resources. The action to constrain resources must occur prior to year end; however, the amount can be determined in the subsequent period. The School Board is the decision making authority that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance.

Assigned fund balance in the general fund represents amounts constrained by the School Board for a specific

intended purpose. The District has not delegated that authority to the District's management. Assigned fund balance in all other governmental funds represents any positive remaining amount after classifying nonspendable, restricted or committed fund balance.

Unassigned fund balance represents amounts not classified as nonspendable, restricted, committed or assigned. The general fund is the only fund that would report a positive amount in the unassigned fund balance.

The District, unless otherwise required by law or agreements, spends funds in the following order: restricted first, then committed, then assigned, and lastly unassigned.

The District has adopted a minimum fund balance policy to maintain an unassigned year-end fund balance in the general fund that is equivalent to at least 10%, but not greater than 25% of the anticipated general fund expenditure budget for the subsequent fiscal year. If the fund balance was to fall below the minimum, the Board will develop a plan to restore the unassigned fund balance to be above the minimum amount.

### Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts and disclosures. Actual results may differ from these estimates.

**EAST TROY COMMUNITY SCHOOL DISTRICT**

Notes to the Financial Statements

June 30, 2023

**Note 2 – Cash and Investments**

The debt service fund accounts for its transactions through separate and distinct bank and investment accounts as required by state statutes. In addition, the private purpose trust uses separate and distinct accounts. All other funds share in common bank and investment accounts.

The District is authorized to invest its funds in accordance with Wisconsin Statutes. Allowable investments are as follows:

- Time deposits in any credit union, bank, savings bank or trust company maturing in three years or less.
- Bonds or securities of any county, city, drainage district, technical college district, village, town, or school district of the state. Also, bonds issued by a local exposition district, local professional baseball park district, local professional football stadium district, local cultural arts district or by the University of Wisconsin Hospitals and Clinics.
- Bonds or securities guaranteed by the U.S. Government.
- The Local Government Pooled Investment Fund and the Wisconsin Investment Trust.
- Any security maturing in seven years or less and having the highest or second highest rating category of a nationally recognized rating agency.
- Securities of an open end management investment company or investment trust, subject to various conditions and investment options.
- Repurchase agreements with public depositories, with certain conditions.

Additional restrictions could arise from local charters, ordinances, resolutions and grant resolutions of the District.

At June 30, 2023 the bank balance of cash was \$9,157,217. The District maintains its cash accounts at two financial institutions. Custodial credit risk for deposits is the risk that in the event of a bank failure, the District's deposits may not be returned. The District does not have a deposit policy for custodial credit risk.

Deposits in each bank are insured by the FDIC up to \$250,000 for the combined amounts of all time and savings accounts (including NOW accounts) and up to \$250,000 for the combined amount of all interest and non-interest bearing demand deposit accounts.

Any losses caused by failure of public depositories are also covered by the State Deposit Guarantee Fund. The fund provides coverage of \$400,000 in each financial institution above the applicable insurance coverage provided by the FDIC. However, due to the relatively small size of the State Guarantee Fund in relation to the Fund's total coverage, total recovery of insured losses may not be available. The State Guarantee Fund has not been considered in the table below as insured deposits.

As of June 30, 2023 the District had the following deposits:

Fully Insured Deposits	\$	611,731
Collateralized		8,516,974
Uninsured and Uncollateralized		28,512
Total	\$	<u>9,157,217</u>

The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF), and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. The District's investments in LGIP are measured at amortized cost, which approximates fair value. Adjustments necessary to record investments at amortized cost are recorded in the statement of revenues, expenditures and changes in fund balances.

**EAST TROY COMMUNITY SCHOOL DISTRICT**

Notes to the Financial Statements

June 30, 2023

**Note 2 – Cash and Investments (Continued)**

Investments in the local government investment pool are not insured against losses arising from principal defaults on securities acquired by the pool. The balance in the local government investment pool at June 30, 2023 was \$1,093,193.

Investments are measured at fair value on a recurring basis. Recurring fair value measurements are those that Governmental Accounting Standards Board (GASB) Statements require in the statement of net position at the end of each reporting period. Fair value measurements are categorized based on the valuation inputs used to measure an asset's fair value.

- Level 1 – Valuation for assets are from quoted prices in active markets. These valuations are obtained from readily available pricing sources for market transactions involving identical assets.
- Level 2 – Valuation for assets are from less active markets. These valuations are obtained from third party pricing services for identical or similar assets.
- Level 3 – Measurements that are least observable are estimated from related market data, determined from sources with little or no market activity for comparable contracts, or are positions with longer durations. These valuations incorporate certain assumptions and projections in determining fair value assigned to such assets.

As of June 30, 2023, the District had the following investments:

Investment Type	Fair Value	Level 1
Mid America		
Mutual Funds	\$ 2,356,394	\$ 2,356,394

Interest Rate Risk – The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk – State law limits investments in commercial paper, corporate bonds, and mutual bond funds to the top two ratings issued by nationally recognized statistical rating organizations. The District's investment policy does not further limit its investment choices. LGIP is not rated.

Concentration of Credit Risk – The District places no limit on the amount that may be invested in any one issuer. However, since the District's investments are limited to external investment pools, they are not subject to concentration of credit risk.

**Note 3 – Interfund Transfers**

Interfund transfers for the year ended June 30, 2023 are as follows:

Fund Transferred To:	Fund Transferred From:	Amount	Purpose
Capital Improvement fund	General Fund	\$ 100	Year End Cash Flow Timing

**EAST TROY COMMUNITY SCHOOL DISTRICT**

Notes to the Financial Statements

June 30, 2023

**Note 3 – Capital Assets**

Capital asset balances and activity for the year ended June 30, 2023 were as follows:

	<u>Beginning Balances</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balances</u>
<b>Governmental Activities</b>				
Capital Assets, Nondepreciable:				
Land	\$ 694,708	\$ -	\$ 12,012	\$ 682,696
Construction in Progress	1,418,544	-	1,418,544	-
<b>Total Capital Assets, Nondepreciable</b>	<u>2,113,252</u>	<u>-</u>	<u>1,430,556</u>	<u>682,696</u>
Capital Assets, Depreciable				
Right to Use Asset	51,679	-	-	51,679
Land Improvements	1,403,009	47,550	11,400	1,439,159
Buildings and Improvements	45,286,468	2,840,874	-	48,127,342
Machinery and Equipment	4,362,221	291,344	157,899	4,495,666
<b>Total Capital Assets, Depreciable</b>	<u>51,103,377</u>	<u>3,179,768</u>	<u>169,299</u>	<u>54,113,846</u>
Less Accumulated Depreciation	<u>(20,364,601)</u>	<u>(1,319,013)</u>	<u>(169,299)</u>	<u>(21,514,315)</u>
<b>Total Capital Assets, Depreciable, Net</b>	<u>30,738,776</u>	<u>1,860,755</u>	<u>-</u>	<u>32,599,531</u>
<b>Governmental Activities Capital Assets, Net of Accumulated Depreciation</b>	<u>\$ 32,852,028</u>	<u>\$ 1,860,755</u>	<u>\$ 1,430,556</u>	<u>\$ 33,282,227</u>

Depreciation expense for fiscal year ended June 30, 2023 amounted to \$1,319,013 and was charged to the following functions:

Support Services:	
Operations and Maintenance	\$ 965,972
Pupil Transportation	294,805
Food Service	58,236
Total Depreciation Expense	<u>\$ 1,319,013</u>

**EAST TROY COMMUNITY SCHOOL DISTRICT**

Notes to the Financial Statements

June 30, 2023

**Note 4 – Long-Term Obligations (Continued)**

The following is a summary of changes in long-term obligations of the District for the year ended June 30, 2023:

	<u>Beginning Balances</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balances</u>	<u>Amount Due Within One Year</u>
General Obligations					
General Obligation Bonds	\$ 18,325,000	\$ -	\$ 965,000	\$ 17,360,000	\$ 1,000,000
Debt Premium	1,294,267	-	104,654	1,189,613	-
Lease Liability	51,679	-	9,748	41,931	10,033
Total Governmental Activities Long-Term Liabilities	<u>\$ 19,670,946</u>	<u>\$ -</u>	<u>\$ 1,079,402</u>	<u>\$ 18,591,544</u>	<u>\$ 1,010,033</u>

Total interest paid on long-term debt for the year ended June 30, 2023 was \$820,254.

All general obligation debt is secured by the full faith and credit and unlimited taxing powers of the District. General obligation debt at June 30, 2023, is comprised of the following individual issues:

	<u>Original Issuance</u>	<u>Issue Dates</u>	<u>Interest Rate</u>	<u>Dates of Maturity</u>	<u>Balances 6/30/2023</u>
2015 G.O. Refunding Bonds	\$ 18,600,000	09/02/15	3.00 - 5.00%	03/01/35	\$ 15,795,000
2016 G.O. Refunding Bonds	4,370,000	03/01/16	2.00 - 3.50%	03/01/36	1,565,000
Total					<u>\$ 17,360,000</u>

The 2022 equalized valuation of the District as certified by the Wisconsin Department of Revenue is \$2,158,481,625. The legal debt limit and margin of indebtedness as of June 30, 2023, in accordance with Section 67.03(1)(b) of the Wisconsin Statutes follows:

Equalized valuation of the District	\$ 2,158,481,625
Statutory limitation percentage	10%
General obligation debt limitation, per Section 67.03 of the Wisconsin Statutes	<u>215,848,163</u>
Total outstanding general obligation debt applicable to debt limitation	\$ 17,360,000
Less: Amounts available for financing general obligation debt	
Debt service fund net of accrued interest	<u>1,530,689</u>
Net outstanding general obligation debt applicable to debt limitation	15,829,311
Legal margin for new debt	<u>\$ 200,018,852</u>



**EAST TROY COMMUNITY SCHOOL DISTRICT**

Notes to the Financial Statements

June 30, 2023

**Note 4 – Long-Term Obligations (Continued)**

Aggregate cash flow requirements for the retirement of long-term principal and interest as of June 30, 2023 is as follows:

<u>Year Ending June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2024	\$ 1,000,000	\$ 768,175	\$ 1,768,175
2025	1,050,000	718,175	1,768,175
2026	1,105,000	665,675	1,770,675
2027	1,160,000	610,425	1,770,425
2028	1,220,000	552,425	1,772,425
2029-2033	7,020,000	1,828,375	8,848,375
2034-2036	4,805,000	332,738	5,137,738
Total	<u>\$ 17,360,000</u>	<u>\$ 5,475,988</u>	<u>\$ 22,835,988</u>

**Note 5 – Lease**

The District follows a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. A lessee is required to recognize a lease liability and an intangible right-to-use asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. As of June 30, 2023, the District maintains right to use assets of \$51,679, with a lease liability of \$41,931. The right to use assets are depreciated on a straight-line basis over the expected life of five years and have a book value of \$41,343 at June 30, 2023. The remaining lease obligation requirements are as follows:

<u>Year Ending June 30,</u>	<u>Governmental Activites</u>
2024	\$ 11,244
2025	11,244
2026	11,245
2027	11,244
Total Minimum Lease Payments	<u>44,977</u>
Less: Amount Representing Interest	<u>3,046</u>
Present Value of Future Minimum Lease Payments	<u>\$ 41,931</u>

**Note 6 – Short-Term Notes Payable**

The District issues tax anticipation notes in advance of property tax collections, depositing the proceeds in its general fund. Due to the timing of tax revenue receipts, these notes are necessary for the District to meet its cash flow needs throughout the year. The interest rate on the note was 0.29%.

## EAST TROY COMMUNITY SCHOOL DISTRICT

Notes to the Financial Statements

June 30, 2023

### Note 6 – Short-Term Notes Payable (Continued)

Short-term debt activity for the year ended June 30, 2023 was as follows:

	<u>Beginning Balance</u>	<u>Issued</u>	<u>Redeemed</u>	<u>Ending Balance</u>
Taxable Revolving Line-of-Credit	\$ 1,500,000	\$ 1,000,000	\$ 1,500,000	\$ 1,000,000

Total interest expense on the short-term notes totaled \$14,250 for the year ended June 30, 2023.

### Note 7 – Defined Benefit Pension Plan

#### **General Information About the Pension Plan**

**Plan Description.** The WRS is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government, and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

Additionally, ETF issued a standalone Wisconsin Retirement System Financial Report, which can also be found using the link above.

**Vesting.** For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

**Benefits Provided.** Employees who retire at or after age 65 (54 for protective occupations and 62 for elected officials and executive service retirement plan participants, if hired on or before December 31, 2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

**EAST TROY COMMUNITY SCHOOL DISTRICT**

Notes to the Financial Statements

June 30, 2023

**Note 7 – Defined Benefit Pension Plan (Continued)**

**Post-Retirement Adjustments.** The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system’s consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the “floor”) set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

<u>Year</u>	<u>Core Fund Adjustment</u>	<u>Variable Fund Adjustment</u>
2013	(9.6)%	9.0%
2014	4.7	25.0
2015	2.9	2.0
2016	0.5	(5.0)
2017	2.0	4.0
2018	2.4	17.0
2019	0.0	(10.0)
2020	1.7	21.0
2021	5.1	13.0
2022	7.4	15.0

**Contributions.** Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for General category employees, including Teachers, Executives and Elected Officials. Starting on January 1, 2016, the Executives and Elected Officials category was merged into the General Employee Category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$739,499 in contributions from the District.

Contribution rates as of June 30, 2023 are:

<b>Employee Category</b>	<b>Employee</b>	<b>Employer</b>
General (including teachers)	6.80%	6.80%

**Pension Liabilities (Assets), Pension Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2023, the District reported a liability of \$3,353,694 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2021, rolled forward to December 31, 2022. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District’s proportion of the net pension liability was based on the District’s share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2022, the District’s proportion was 0.06330469%, which was a decrease of 0.00247484% from its proportion measured as of December 31, 2021.

For the year ended June 30, 2023, the District recognized pension expense of \$1,714,435.

**EAST TROY COMMUNITY SCHOOL DISTRICT**

Notes to the Financial Statements

June 30, 2023

**Note 7 – Defined Benefit Pension Plan (Continued)**

At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between pension plan - projected and actual experiences	\$ 5,341,397	\$ 7,017,396
Changes in assumptions	659,475	-
Net differences between pension plan - projected and actual earnings on pension plan investments	5,697,153	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	40,445	5,969
Employer contributions subsequent to the measurement date	463,799	-
<b>Total</b>	<u>\$ 12,202,269</u>	<u>\$ 7,023,365</u>

The \$463,799 reported as deferred outflows related to pension resulting from the WRS Employer's contributions subsequent to the measurement date will be recognized as an adjustment of the net pension liability (asset) in the year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

<u>Year Ending June 30,</u>	<u>Net Deferred Outflows (Inflows) of Resources</u>
2024	\$ 203,464
2025	977,763
2026	1,004,117
2027	2,529,761
	<u>\$ 4,715,105</u>

## EAST TROY COMMUNITY SCHOOL DISTRICT

Notes to the Financial Statements

June 30, 2023

### Note 7 – Defined Benefit Pension Plan (Continued)

**Actuarial Assumptions.** The total pension liability in the December 31, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2021
Measurement Date of Net Pension Liability (Asset):	December 31, 2022
Experience Study:	January 1, 2018 – December 31, 2020 Published November 19, 2021
Actuarial Cost Method:	Entry Age Normal
Asset Valuation Method:	Fair Value
Long-Term Expected Rate of Return:	6.8%
Discount Rate:	6.8%
Salary Increases:	
Inflation	3.0%
Seniority/Merit	0.1% - 5.6%
Mortality:	2020 WRS Experience Mortality Table
Post-retirement Adjustments*	1.7%

\*No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience, and other factors. 1.7% is the assumed annual adjustment based on the investment return assumption and the postretirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. The total pension liability for December 31, 2022 is based upon a roll-forward of the liability calculated from the December 31, 2021 actuarial valuation.

**Long-term Expected Return on Plan Assets.** The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

#### Asset Allocation Targets and Expected Returns<sup>1</sup> As of December 31, 2022

Core Fund Asset Class	Asset Allocation %	Long-Term Expected Nominal Rate of Return %	Long-Term Expected Real Rate of Return % <sup>2</sup>
Global Equities	48%	7.6%	5.0%
Fixed Income	25	5.3	2.7
Inflation Sensitive Assets	19	3.6	1.1
Real Estate	8	5.2	2.6
Private Equity/Debt	15	9.6	6.9
Total Core Fund <sup>3</sup>	115% *	7.4%	4.8%
<u>Variable Fund Asset Class</u>			
U.S. Equities	70%	7.2%	4.6%
International Equities	30	8.1	5.5
Total Variable Fund	100%	7.7%	5.1%

<sup>1</sup>Asset Allocations are managed within established ranges; target percentages may differ from actual monthly allocations

<sup>2</sup>New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.5%.

<sup>3</sup>The investment policy used for the Core Fund involves reducing equity exposure by leveraging lower-volatility assets, such as fixed income securities. This results in an asset allocation beyond 100%. Currently, an asset allocation target of 15% policy leverage is used, subject to an allowable range of up to 20%.

**EAST TROY COMMUNITY SCHOOL DISTRICT**

Notes to the Financial Statements

June 30, 2023

**Note 7 – Defined Benefit Pension Plan (Continued)**

**Single Discount Rate.** A single discount rate of 6.8% was used to measure the total pension liability for the current and prior year. The discount rate is based on the expected rate of return on pension plan investments of 6.8% and a municipal bond rate of 4.05% (Source: Fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index’s “20-year Municipal GO AA Index” as of December 31, 2022. In describing this index, Fidelity notes that the municipal curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax-exempt securities.). Because of the unique structure of WRS, the 6.8% expected rate of return implies that a dividend of approximately 1.7% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the District’s Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate.** The following presents the District’s proportionate share of the net pension liability (asset) calculated using the discount rate of 6.80 percent, as well as what the District’s proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.80 percent) or 1-percentage-point higher (7.80 percent) than the current rate:

	<b>1% Decrease to Discount Rate (5.80%)</b>	<b>Current Discount Rate (6.80%)</b>	<b>1% Increase To Discount Rate (7.80%)</b>
<b>District’s Proportionate Share of the Net Pension Liability (Asset)</b>	\$ 11,130,804	\$ 3,353,694	\$ (1,996,289)

**Pension Plan Fiduciary Net Position.** Detailed information about the pension plan’s fiduciary net position is available in separately issued financial statements available at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

**Payables to the Pension Plan.** The District is required to remit the monthly required contribution for both the employee and District portions by the last day of the following month. The amount due to WRS as of June 30, 2023 is \$153,172 for June payroll.

**Note 8 – Post-Employment Benefits Other Than Pension Benefits - Cost-Sharing Plan**

**General Information About the Other Post-Employment Benefits Plan**

**Plan Description.** The LRLIF is a multiple-employer, defined-benefit OPEB plan. LRLIF benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. The Wisconsin Department of Employee Trust Funds (ETF) and the Group Insurance Board have statutory authority for program administration and oversight. The plan provides post-employment life insurance benefits for all eligible members.

**OPEB Plan Fiduciary Net Position.** ETF issues a standalone Annual Comprehensive Financial Report (ACFR), which can be found at <https://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

Additionally, ETF issued a standalone Retiree Life Insurance Financial Report, which can also be found using the link above.

**Benefits Provided.** The LRLIF plan provides fully paid up life insurance benefits for post-age 64 retired members and pre-65 retirees who pay for their coverage.

**EAST TROY COMMUNITY SCHOOL DISTRICT**

Notes to the Financial Statements

June 30, 2023

**Note 8 - Post-Employment Benefits Other Than Pension Benefits - Cost-Sharing Plan (Continued)**

**Contributions.** The Group Insurance Board approves contribution rates annually, based on recommendations from the insurance carrier. Recommended rates are based on an annual valuation, taking into consideration an estimate of the present value of future benefits and the present value of future contributions. A portion of employer contributions made during a member’s working lifetime funds a post-retirement benefit.

Employers are required to pay the following contributions based on member contributions for active members to provide them with Basic Coverage after age 65. There are no employer contributions required for pre-age 65 annuitant coverage. If a member retires prior to age 65, they must continue paying the member premiums until age 65 in order to be eligible for the benefit after age 65.

Contribution rates as of June 30, 2023 are:

<u>Coverage Type</u>	<u>Employee</u>
50% Post Retirement Coverage	40% of Member Contribution
25% Post Retirement Coverage	20% of Member Contribution

Member contributions are based upon nine age bands through age 69 and an additional eight age bands for those age 70 and over. Participating members must pay monthly contribution rates per \$1,000 of coverage until the age of 65 (age 70 if active). The member contribution rates in effect for the year ended December 31, 2022 are as listed below:

**Life Insurance  
Member Contribution Rates \*  
For the Year Ended December 31, 2022**

<u>Attained Age</u>	<u>Basic/Supplemental</u>
Under 30	\$ 0.05
30-34	0.06
35-39	0.07
40-44	0.08
45-49	0.12
50-54	0.22
55-59	0.39
60-64	0.49
65-69	0.57

*\* Disabled members under age 70 receive a waiver-of-premium benefit.*

During the reporting period, the LRLIF recognized \$4,121 in contributions from the employer.

***OPEB Liabilities, OPEB Expense (Revenue), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs***

At June 30, 2023, the District reported a liability of \$713,668 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of December 31, 2022, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of January 1, 2022 rolled forward to December 31, 2022. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The District’s proportion of the net OPEB liability was based on the District’s share of contributions to the OPEB plan relative to the contributions of all participating employers. At December 31, 2022, the District’s proportion was 0.18732300%, which was a decrease of 0.01492500% from its proportion measured as of December 31, 2021.

For the year ended June 30, 2023, the District recognized OPEB expense of \$69,973.

**EAST TROY COMMUNITY SCHOOL DISTRICT**

Notes to the Financial Statements

June 30, 2023

**Note 8 - Post-Employment Benefits Other Than Pension Benefits - Cost-Sharing Plan (Continued)**

At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between projected and actual experiences	\$ -	\$ 69,844
Changes in assumptions	256,405	421,260
Net differences between projected and actual earnings on plan investments	13,391	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	30,171	59,193
Employer contributions subsequent to the measurement date	2,014	-
<b>Total</b>	<u>\$ 301,981</u>	<u>\$ 550,297</u>

The \$2,014 reported as deferred outflows related to OPEB resulting from the District's contributions subsequent to the measurement date will be recognized as an adjustment of the net OPEB liability in the year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense (revenue) as follows:

<u>Year Ending June 30,</u>	<u>Net Deferred Outflows (Inflows) of Resources</u>
2024	\$ (15,996)
2025	(21,821)
2026	(10,796)
2027	(49,552)
2028	(78,429)
Thereafter	(73,736)
	<u>\$ (250,330)</u>



**EAST TROY COMMUNITY SCHOOL DISTRICT**

Notes to the Financial Statements

June 30, 2023

**Note 8 - Post-Employment Benefits Other Than Pension Benefits - Cost-Sharing Plan (Continued)**

**Actuarial Assumptions.** The total OPEB liability in the January 1, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	January 1, 2022
Measurement Date of Net OPEB Liability:	December 31, 2022
Experience Study:	January 1, 2018 - December 31, 2020, Published November 19, 2021
Actuarial Cost Method:	Entry Age Normal
20 Year Tax-Exempt Municipal Bond Yield*:	3.72%
Long-Term Expected Rate of Return:	4.25%
Discount Rate:	3.76%
Salary Increases:	
Wage Inflation	3.00%
Seniority/Merit	0.1% - 5.6%
Mortality:	2020 WRS Experience Mortality Table

\*Based on the Bond Buyers GO index.

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. The total OPEB liability for December 31, 2022 is based upon a roll-forward of the liability calculated from the January 1, 2022 actuarial valuation.

**Long-term Expected Return on Plan Assets.** The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. Investments for the LRLIF are held with Securian, the insurance carrier. Interest is calculated and credited to the LRLIF based on the rate of return for a segment of the insurance carriers' general fund, specifically 10-year A- Bonds (as a proxy, and not tied to any specific investments). The overall aggregate interest rate is calculated using a tiered approach based on the year the funds were originally invested and the rate of return for that year. Investment interest is credited based on the aggregate rate of return and assets are not adjusted to fair market value. Furthermore, the insurance carrier guarantees the principal amounts of the reserves, including all interest previously credited thereto.

**Local OPEB Life Insurance  
Asset Allocation Targets and Expected Returns  
As of December 31, 2022**

Asset Class	Index	Target Allocation	Long-Term Expected Geometric Real Rate of Return %
U.S. Intermediate Credit Bonds	Bloomberg U.S. Interm Credit	50%	2.45%
U.S. Mortgages	Blookberg U.S. MBS	50	2.83
Inflation			2.30
Long-Term Expected Rate of Return			4.25

The long-term expected rate of return remained unchanged from the prior year at 4.25%. The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. The expected inflation rate remained unchanged from the prior year at 2.30%.

**EAST TROY COMMUNITY SCHOOL DISTRICT**

Notes to the Financial Statements

June 30, 2023

**Note 8 - Post-Employment Benefits Other Than Pension Benefits - Cost-Sharing Plan (Continued)**

**Single Discount Rate.** A single discount rate of 3.76% was used to measure the total OPEB liability for the current year, as opposed to a discount rate of 2.17% for the prior year. The significant change in the discount rate was primarily caused by the increase in the municipal bond rate from 2.06% as of December 31, 2021 to 3.72% as of December 31, 2022. The Plan's fiduciary net position was projected to be insufficient to make all projected future benefit payments of current active and inactive members. Therefore, the discount rate for calculating the Total OPEB Liability is equal to the single equivalent rate that results in the same actuarial present value as the long-term expected rate of return applied to benefit payments, to the extent that the plan's fiduciary net position is projected to be sufficient to make projected benefit payments, and the municipal bond rate applied to benefit payment to the extent that the plan's fiduciary net position is projected to be insufficient. The plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through December 31, 2036.

The projection of cash flows used to determine the single discount rate assumed that employer contributions will be made according to the current employer contribution schedule and that contributions are made by plan members retiring prior to age 65.

**Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate.** The following presents the District's proportionate share of the net OPEB liability calculated using the discount rate of 3.76 percent, as well as what the District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.76 percent) or 1-percentage-point higher (4.76 percent) than the current rate:

	<u>1% Decrease to Discount Rate (2.76%)</u>	<u>Current Discount Rate (3.76%)</u>	<u>1% Increase to Discount Rate (4.76%)</u>
<b>District's Proportionate Share of the Net OPEB Liability</b>	\$ 973,011	\$ 713,668	\$ 514,912

**Payables to the OPEB Plan.** The District is required to remit the monthly required contribution for both the employee and District portions by the last day of the following month. The amount due to WRS for Life Insurance Benefits as of June 30, 2023 is \$573 for June payroll.

**Note 9 – Post-Employment Benefits Other than Pension Benefits – Single Employer Plan**

**General Information about the OPEB Plan**

**Plan Description.** The District operates a single-employer retiree benefit plan that provides post-employment health benefits to eligible employees and their spouses. Benefits and eligibility for teachers and administrators are established and amended by the school board.

**Teachers.** Teachers at least age 55 with a minimum of 15 years of service with the District as of June 30, 2013 are eligible. The District will pay the same percentage of the retiree's medical premiums as active employees. The maximum that will be paid by the District will be \$100,000. Payments will continue until the retired employee uses the entire \$100,000 or becomes Medicare eligible.

**Administration.** Administrators hired prior to 2005 and at least age 55 with a minimum of 10 years of service with the District are eligible. The District will pay 100% of the monthly premium for the single or family medical insurance plan for a period of 10 years, or when the retiree reaches age 65, whichever should occur first. The District will also pay 100% of the retiree's life insurance premiums. This benefit will expire when the retiree reaches age 65.

**Benefits Provided.** The Plan provides post-employment health insurance benefits to eligible employees based on their position, hire date, and years with the District as described in the Plan Description.

**EAST TROY COMMUNITY SCHOOL DISTRICT**

Notes to the Financial Statements

June 30, 2023

**Note 9 – Post-Employment Benefits Other than Pension Benefits – Single Employer Plan (Continued)**

**Employees Covered by the Benefit Terms.** At June 30, 2022, the actuarial valuation measurement date, the District’s membership consisted on the following:

Inactive employees or beneficiaries currently receiving benefit payments	50
Active employees	165
	<u>215</u>

**Contributions.** Payments under the plan are made on a pay-as-you-go basis. There are no invested plan assets accumulated for payments of future benefits as of June 30, 2023. The general fund is used for funding all post-employment healthcare benefits.

**Total OPEB Liability**

The District’s total OPEB liability was measured as of June 30, 2022 and was determined by an actuarial valuation as of June 30, 2022, rolled forward to June 30, 2023.

**Actuarial Assumptions.** The total OPEB liability in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified.

Inflation:	2.50%
Salary increases:	3.00%
Healthcare cost trend rates:	7.00% decreasing to 6.50%, then decreasing by 0.10% per year down to 4.50%, and level thereafter

Mortality rates were based on the 2020 WRS Experience Tables for Active Employees and Healthy Retirees projected with mortality improvements using the fully generational MP-2021 projection scale from a base year of 2010

The actuarial assumptions used in the June 30, 2022 valuation were based on the results of an actuarial experience study conducted in 2021 using experience from 2018-2020.

**Discount Rate.** The discount rate used to measure the total OPEB liability was 4.00 percent as of the measurement date of June 30, 2022.

**Changes in the Total OPEB Liability**

	<u>Total OPEB Liability</u>
<b>Balances at 7/1/21</b>	<u>\$ 2,845,509</u>
<b>Changes for the year:</b>	
Service Cost	96,997
Interest	62,370
Differences Between Expected and Actual Experience	116,600
Changes of Assumptions or Other Input	(410,160)
Benefit Payments	(243,985)
<b>Net Changes</b>	<u>(378,178)</u>
<b>Balances at 6/30/22</b>	<u>\$ 2,467,331</u>

**EAST TROY COMMUNITY SCHOOL DISTRICT**

Notes to the Financial Statements

June 30, 2023

**Note 9 – Post-Employment Benefits Other than Pension Benefits – Single Employer Plan (Continued)**

**Sensitivity of the Total OPEB Liability to Changes in the Discount Rate.** The following presents the District’s total OPEB liability calculated using the discount rate of 4.00 percent, as well as what the total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.00 percent) or 1-percentage-point higher (5.00 percent) than the current rate:

	<b>1% Decrease</b>	<b>Current</b>	<b>1% Increase</b>
	<b>(3.00%)</b>	<b>Discount Rate</b>	<b>(5.00%)</b>
	<u>                    </u>	<u>                    </u>	<u>                    </u>
<b>Total OPEB Liability</b>	\$ 2,662,612	\$ 2,467,331	\$ 2,297,614

**Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates.** The following presents the District’s net OPEB liability calculated using the current healthcare cost trend rate of 7.00 percent decreasing to 4.50 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00 percent decreasing to 3.50 percent) or 1-percentage-point higher (8.00% decreasing to 5.50 percent) than the current rate:

	<b>1% Decrease</b>	<b>Healthcare</b>	<b>1% Increase</b>
	<b>(6.00%</b>	<b>Cost Trend</b>	<b>(8.00%</b>
	<b>decreasing to</b>	<b>Rates (7.00%</b>	<b>decreasing to</b>
	<b>3.50%)</b>	<b>decreasing to</b>	<b>5.50%)</b>
	<u>                    </u>	<u>                    </u>	<u>                    </u>
<b>Total OPEB Liability</b>	\$ 2,390,769	\$ 2,467,331	\$ 2,553,194

**OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB**

For the year ended June 30, 2023, the District recognized OPEB expense of \$153,618.

At June 30, 2023, the District reported deferred outflows and inflows of resources related to OPEB from the following sources:

	<b>Deferred</b>	<b>Deferred</b>
	<b>Outflows of</b>	<b>Inflows of</b>
	<b>Resources</b>	<b>Resources</b>
	<u>                    </u>	<u>                    </u>
Differences between projected and actual experiences	\$ 252,001	\$ 41,853
Changes in assumptions	105,497	468,436
Employer contributions subsequent to the measurement date	<u>216,398</u>	<u>-</u>
<b>Total</b>	<u><u>\$ 573,896</u></u>	<u><u>\$ 510,289</u></u>

The \$216,398 reported as deferred outflows related to OPEB resulting from the OPEB contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2024. Other amounts reported as deferred outflows and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

**EAST TROY COMMUNITY SCHOOL DISTRICT**

Notes to the Financial Statements

June 30, 2023

**Note 9 – Post-Employment Benefits Other than Pension Benefits – Single Employer Plan (Continued)**

<b>Year Ending June 30,</b>	<b>Net Deferred Outflows (Inflows) of Resources</b>
2023	\$ (5,749)
2024	(5,749)
2025	(5,749)
2026	(5,748)
2027	(17,690)
Thereafter	(112,106)
	<u>\$ (152,791)</u>

**Payables to the OPEB Plan.** The District had no payable amounts due to the plan on June 30, 2023.

**Note 10 – Fund Equity**

**District-Wide Statements**

Net position of the governmental activities reported on the district-wide statement of net position at June 30, 2023 includes the following:

Net Investment in Capital Assets	
Net Capital Assets	\$ 33,282,227
Less: Related Long-Term Debt Outstanding	(17,360,000)
Less: Debt Premium	(1,189,613)
Less: Lease Liability	(41,931)
Net Investment in Capital Assets	<u>14,690,683</u>
Restricted for	
Pension Benefits - Cost Sharing Plan	1,825,210
Future Debt Service	1,530,689
Food Service	283,514
Community Service	219,061
Self-Funded Insurance	257,493
Donor Intentions	347,511
Total Restricted	<u>4,463,478</u>
Unrestricted	<u>5,103,310</u>
Total District-Wide Net Position	<u>\$ 24,257,471</u>

**Note 11 – Limitation on School District Revenues**

Wisconsin statutes limit the amount of revenues school districts may derive from general school aids and property taxes unless a higher amount has been approved by a referendum.

This limitation does not apply to revenues needed for the payment of any general obligation debt service (including refinanced debt) authorized by either of the following:

- A resolution of the school board or by a referendum prior to August 12, 1993.
- A referendum on or after August 12, 1993.

# EAST TROY COMMUNITY SCHOOL DISTRICT

Notes to the Financial Statements

June 30, 2023

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## Note 12 – Contingencies

The District received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to the grantor agency for expenditures disallowed under terms of the grants. The District believes such disallowances, if any, would be immaterial.

From time to time the District is involved in legal actions and claims, most of which normally occur in governmental operations. In the opinion of District management, these issues, and any other proceedings known to exist at June 30, 2023, are not likely to have a material adverse impact on the District's financial position.

## Note 13 – Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; injuries to employees; employee health claims; unemployment compensation claims; and natural disasters. The District insures through commercial insurance companies for all risks of loss. Settled claims from these risks have not exceeded insurance coverage in the past three fiscal years.

## Note 14 – Dental Self-Insurance

The District has implemented a self-funded dental insurance plan. At June 30, 2023, the District has reported a liability of \$12,570, which represents reported and unreported claims which were incurred on or before June 30, 2023, but were not paid by the District as of that date. This amount consists of claims reported to the District by the Plan administrator and claims which were not yet reported to either Plan administrator or the District. The amounts not reported to the District were determined by the Plan administrator.

Plan expenses consist of payments to the third-party administrator for dental claims and administrative fees. At June 30, 2023, the District has reported expenditures of \$166,107.

	<b>Beginning-of- Fiscal Year Liability</b>	<b>Current-Year Claims and Changes in Estimates</b>	<b>Claim Payments</b>	<b>Balance at Fiscal Year- End</b>
2022 - 2023	\$ 13,101	\$ 166,107	\$ 166,638	\$ 12,570

**REQUIRED SUPPLEMENTARY INFORMATION**

**EAST TROY COMMUNITY SCHOOL DISTRICT**

Schedule of Employer's Proportionate Share of the Net Pension Liability (Asset)  
Wisconsin Retirement System (WRS)  
Last 10 Fiscal Years\*

WRS Fiscal Year End Date (Measurement Date)	District's Proportion of the Net Pension Asset/Liability	District's Proportionate Share of the Net Pension (Asset)/Liability	District's Covered Payroll	District's Proportionate Share of the Net Pension Asset/Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
12/31/2022	0.06330469%	\$ 3,353,694	\$ 10,839,271	30.94%	95.72%
12/31/2021	0.06577953%	(5,301,951)	11,011,857	48.15%	106.02%
12/31/2020	0.06649300%	(4,151,250)	11,056,999	37.54%	105.26%
12/31/2019	0.06664900%	(2,149,081)	10,766,451	19.96%	102.96%
12/31/2018	0.06623400%	2,356,392	10,149,857	23.22%	96.45%
12/31/2017	0.06583800%	(1,954,810)	9,900,353	19.74%	102.93%
12/31/2016	0.06502100%	535,924	9,541,074	5.62%	99.12%
12/31/2015	0.06508100%	1,057,551	9,205,638	11.49%	98.20%

Schedule of Employer Contributions  
Wisconsin Retirement System (WRS)

District Year End Date	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
6/30/2023	\$ 739,499	\$ 739,499	\$ -	\$ 11,062,082	6.68%
6/30/2022	708,879	708,879	-	10,746,276	6.60%
6/30/2021	746,451	746,451	-	11,129,313	6.71%
6/30/2020	705,201	705,201	-	11,103,934	6.35%
6/30/2019	679,947	679,947	-	10,498,888	6.48%
6/30/2018	673,355	673,355	-	9,925,435	6.78%
6/30/2017	629,710	629,710	-	9,831,215	6.41%
6/30/2016	625,983	625,983	-	9,344,866	6.70%

\*Ten years of information will be accumulated and presented beginning with the Districts fiscal year ended June 30, 2015.



**EAST TROY COMMUNITY SCHOOL DISTRICT**  
Schedule of Employer's Proportionate Share of the Net OPEB Liability  
Other Post-Employment Benefits - Cost-Sharing Plan  
Last Ten Fiscal Years\*

WRS Fiscal Year End Date (Measurement Date)	District's Proportion of the Net OPEB Liability	District's Proportionate Share of the Net OPEB Liability	District's Covered Payroll	District's Proportionate Share of the Net OPEB Liability as a percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability
12/31/2022	0.18732300%	\$ 713,668	\$ 9,851,000	7.24%	38.81%
12/31/2021	0.20224800%	1,195,360	10,224,000	11.69%	29.57%
12/31/2020	0.20088000%	1,104,985	10,507,000	10.52%	31.36%
12/31/2019	0.19600500%	834,627	10,358,000	8.06%	37.58%
12/31/2018	0.18471100%	476,617	9,904,000	4.81%	48.69%

Schedule of Employer Contributions  
Other Post-Employment Benefits Other Than Pensions - Cost-Sharing Plan  
Last Ten Fiscal Years\*

District Year End Date	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
6/30/2023	\$ 4,121	\$ 4,121	\$ -	\$ 9,809,000	0.04%
6/30/2022	3,657	3,657	-	11,027,000	0.03%
6/30/2021	4,005	4,005	-	11,129,313	0.04%
6/30/2020	3,554	3,554	-	11,103,934	0.03%
6/30/2019	3,558	3,558	-	10,498,888	0.03%

\*Ten years of data will be accumulated beginning with 2018.

**EAST TROY COMMUNITY SCHOOL DISTRICT**  
Schedule of Changes in Total OPEB Liability and Related Ratios  
Other Post-Employment Benefits - Single-Employer Plan  
Last 10 Measurement Years\*

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
<b>Total OPEB Liability</b>					
Service Cost	\$ 96,997	\$ 94,863	\$ 99,271	\$ 92,214	\$ 88,579
Interest	62,370	65,411	107,105	121,473	118,574
Differences Between Expected and Actual Experience	116,600	-	(62,778)	-	330,891
Changes of Assumptions or Other Input	(410,160)	-	110,632	57,133	(223,412)
Benefit Payments	<u>(243,985)</u>	<u>(348,962)</u>	<u>(461,070)</u>	<u>(445,908)</u>	<u>(484,101)</u>
<b>Net Change in Total OPEB Liability</b>	<u>(378,178)</u>	<u>(188,688)</u>	<u>(206,840)</u>	<u>(175,088)</u>	<u>(169,469)</u>
<b>Total OPEB Liability - Beginning</b>	<u>2,845,509</u>	<u>3,034,197</u>	<u>3,241,037</u>	<u>3,416,125</u>	<u>3,585,594</u>
<b>Total OPEB Liability - Ending</b>	<u><u>\$ 2,467,331</u></u>	<u><u>\$ 2,845,509</u></u>	<u><u>\$ 3,034,197</u></u>	<u><u>\$ 3,241,037</u></u>	<u><u>\$ 3,416,125</u></u>
Covered-Employee Payroll	\$ 9,809,000	\$ 9,745,817	\$ 9,745,817	\$ 9,064,383	\$ 9,064,383
Total OPEB Liability as a Percentage of Covered-Employee Payroll	25.15%	29.20%	31.13%	35.76%	37.69%

\*Ten years of data will be accumulated beginning with 2017.

**EAST TROY COMMUNITY SCHOOL DISTRICT**  
Schedule of Revenues, Expenditures and Change in Fund Balance  
Budget and Actual  
General Fund  
For the Year Ended June 30, 2023

	<b>Original and Final Budget</b>	<b>Actual Budgetary Basis</b>	<b>Variance with Final Budget Favorable (Unfavorable)</b>
<b>REVENUES</b>			
Property Taxes	\$ 13,748,630	\$ 13,746,156	\$ (2,474)
Other Local Sources	338,146	646,419	308,273
Interdistrict Sources	1,125,636	1,082,353	(43,283)
Intermediate Sources	21,600	58,019	36,419
State Sources	6,782,847	6,764,218	(18,629)
Federal Sources	1,848,529	1,852,711	4,182
Other Sources	73,006	251,798	178,792
<b>Total Revenues</b>	<b>23,938,394</b>	<b>24,401,674</b>	<b>463,280</b>
<b>EXPENDITURES</b>			
<b>Instruction</b>			
Regular Instruction	6,844,681	6,458,211	386,470
Vocational Instruction	716,087	749,251	(33,164)
Physical Instruction	494,203	485,523	8,680
Other Instruction	730,363	687,478	42,885
<b>Total Instruction</b>	<b>8,785,334</b>	<b>8,380,463</b>	<b>404,871</b>
<b>Support Services</b>			
Pupil Services	900,327	840,488	59,839
Instructional Staff Services	1,059,782	887,103	172,679
General Administration Services	587,877	429,245	158,632
School Building Administration Services	996,757	987,393	9,364
Business Administration	361,112	395,027	(33,915)
Operations and Maintenance	4,134,820	3,938,636	196,184
Pupil Transportation	1,143,920	1,070,132	73,788
Central Services	445,914	444,174	1,740
Insurance	236,000	214,756	21,244
Other Support Services	768,610	382,993	385,617
Debt Service			
Interest and fiscal charges	75,000	23,129	51,871
<b>Total Support Services</b>	<b>10,710,119</b>	<b>9,622,824</b>	<b>1,087,295</b>
<b>Non-Program Transactions</b>			
Open Enrollment	2,721,824	2,678,257	43,567
Non-Open Enrollment	121,500	147,186	(25,686)
Adjustments and Refunds	2,000	1,858	142
<b>Total Non-Program Transactions</b>	<b>2,845,324</b>	<b>2,827,301</b>	<b>18,023</b>
<b>Total Expenditures</b>	<b>22,340,777</b>	<b>20,830,588</b>	<b>1,510,189</b>
<b>EXCESS OF REVENUES OVER EXPENDITURES</b>	<b>1,597,617</b>	<b>3,571,086</b>	<b>1,973,469</b>
<b>OTHER FINANCING SOURCE (USE)</b>			
Sale of Capital Assets	374,030	374,030	-
Transfer to Other Funds	(1,971,647)	(1,854,266)	117,381
<b>Total Other Financing Source (Use)</b>	<b>(1,597,617)</b>	<b>(1,480,236)</b>	<b>117,381</b>
<b>NET CHANGE IN FUND BALANCE</b>	<b>-</b>	<b>2,090,850</b>	<b>2,090,850</b>
<b>FUND BALANCE - BEGINNING OF YEAR</b>	<b>6,635,661</b>	<b>6,635,661</b>	<b>-</b>
<b>FUND BALANCE - END OF YEAR</b>	<b>\$ 6,635,661</b>	<b>\$ 8,726,511</b>	<b>\$ 2,090,850</b>

**EAST TROY COMMUNITY SCHOOL DISTRICT**

Notes to the Required Supplementary Information

June 30, 2023

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**Budgets and Budgetary Accounting**

Operating budgets are adopted each fiscal year for all governmental funds in accordance with Section 65.90 of the Wisconsin Statutes using the budgetary accounting basis prescribed by the Wisconsin Department of Public Instruction. The legally adopted budget and budgetary expenditure control is exercised at the two-digit sub function level in the general fund and at the function level for all other funds. Reported budget amounts are as originally adopted or as amended by School Board resolution.

The District follows these procedures in establishing the budgetary data:

- a. Based upon requests from district staff, district administration recommends budget proposals to the school board.
- b. The school board reviews a proposed budget including proposed expenditures and the means of financing them for the July 1 through June 30 fiscal year.
- c. Pursuant to a public budget hearing, the school board may make alterations to the proposed budget.
- d. Once the school board (following the public hearing) adopts the budget, no changes may be made in the amount of tax to be levied or in the amount of the various appropriations and the purposes of such appropriations, unless authorized by a 2/3 vote of the entire school board.

**Basis of Accounting**

The budget is prepared on the same modified accrual basis of accounting as applied to the governmental funds in the basic financial statements.

There is a perspective difference between the budget and reporting under generally accepted accounting principles (GAAP). For budgetary purposes the special education fund was budgeted separate from the general fund, but for GAAP the two are combined. There is a reconciliation to the statement of revenues, expenditures and changes in fund balances provided as part of the notes to the required supplementary information.

**Excess of Actual Expenditures Over Budget**

The following funds had an excess of actual expenditures over budget for the year ended June 30, 2023:

<u>Individual Function</u>	<u>Excess Expenditures</u>
Vocational Instruction	\$ 33,164
Business Administration	33,915
Non-Open Enrollment	25,686

**EAST TROY COMMUNITY SCHOOL DISTRICT**  
Notes to Required Supplementary Information - Continued  
For the Year Ended June 30, 2023

**Budget-to-Actual Reconciliation**

An explanation of the differences between budgetary inflows and outflows and revenues and expenditures determined in accordance with generally accepted accounting principles follows:

	<b>General Fund</b>
Sources/Inflows of Resources:	
Actual Amounts (Budgetary Basis) "Total Revenues and Other Financing Source" from the Schedule of Revenues, Expenditures and Changes in Fund Balance	\$ 24,775,704
Differences – Budget to GAAP:	
The Special Education Fund was Budgeted Separately but does not Meet the Definition of a Special Revenue Fund and was Combined with the General Fund	1,401,726
	1,401,726
Total Revenues and Other Financing Sources as Reported on the Statement of Revenues, Expenditures and Change in Fund Balances – Governmental Funds	\$ 26,177,430
	26,177,430
Uses/Outflows of Resources:	
Actual Amounts (Budgetary Basis) "Total Expenditures and Other Financing Use" from the Schedule of Revenues, Expenditures and Changes in Fund Balance	\$ 22,684,854
Differences – Budget to GAAP:	
The Special Education Fund was Budgeted Separately but does not Meet the Definition of a Special Revenue Fund and was Combined with the General Fund	3,255,892
The Transfer to the Special Education Fund is Eliminated because it is Considered to be Part of the General Fund.	(1,854,166)
	(1,854,166)
Total Expenditures and Other Financing Use as Reported on the Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	\$ 24,086,580
	24,086,580

**EAST TROY COMMUNITY SCHOOL DISTRICT**  
Notes to Required Supplementary Information - Continued  
June 30, 2023

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**Defined Benefit Pension Plan**

*Changes of benefit terms.* There were no changes of benefit terms for any participating employer in WRS.

*Changes of assumptions.* Based on a three-year experience study conducted in 2021 covering January 1, 2018 through December 31, 2020, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-end December 31, 2021, including the following:

- Lowering the long-term expected rate of return from 7.0% to 6.8%
- Lowering the discount rate from 7.0% to 6.8%
- Lowering the price inflation rate from 2.5% to 2.4%
- Lowering the post-retirement adjustments from 1.9% to 1.7%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table.

**Post-Employment Benefits Other Than Pension Benefits - Cost-Sharing Plan**

*Changes of benefit terms.* There were no recent changes in benefit terms.

*Changes of assumptions.* In addition to the rate changes detailed in the tables above, the State of Wisconsin Employee Trust Fund Board adopted economic and demographic assumption changes based on a three year experience study performed for the Wisconsin Retirement System. These assumptions are used in the actuarial valuations of OPEB liabilities (assets) for the retiree life insurance programs and are summarized below.

The assumption changes that were used to measure the December 31, 2021 total OPEB liabilities, including the following:

- Lowering the price inflation rate from 2.5% to 2.4%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table.

**Post-Employment Benefits Other Than Pension Benefits – Single-Employer Plan**

*Changes of benefit terms.* There were no recent changes in benefit terms.

*Changes of assumptions.* As of the measurement date of June 30, 2022, the discount rate was changed to 4.00 percent to be reflective of a 20-year AA municipal band rate.

## **SUPPLEMENTARY INFORMATION**

**EAST TROY COMMUNITY SCHOOL DISTRICT**

Combining Balance Sheet  
 Nonmajor Governmental Funds  
 As of June 30, 2023

	<b>Special Revenue Trust</b>	<b>Food Service</b>	<b>Community Services</b>	<b>Capital Improvement</b>	<b>Total Nonmajor Governmental Funds</b>
<b>ASSETS</b>					
Cash and Investments	\$ 347,712	\$ 288,480	\$ 218,664	\$ 102	\$ 854,958
Accounts Receivable	-	-	397	-	397
<b>Total Assets</b>	<u>\$ 347,712</u>	<u>\$ 288,480</u>	<u>\$ 219,061</u>	<u>\$ 102</u>	<u>\$ 855,355</u>
<b>LIABILITIES</b>					
Accounts Payable	\$ 303	\$ 134	\$ -	\$ -	\$ 437
Unearned Revenue	-	4,832	-	-	4,832
<b>Total Liabilities</b>	<u>303</u>	<u>4,966</u>	<u>-</u>	<u>-</u>	<u>5,269</u>
<b>FUND BALANCES</b>					
Restricted	<u>347,409</u>	<u>283,514</u>	<u>219,061</u>	<u>102</u>	<u>850,086</u>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<u>\$ 347,712</u>	<u>\$ 288,480</u>	<u>\$ 219,061</u>	<u>\$ 102</u>	<u>\$ 855,355</u>



**EAST TROY COMMUNITY SCHOOL DISTRICT**  
Combining Statement of Revenues, Expenditures and Changes in Fund Balances  
Nonmajor Governmental Funds  
For the Year Ended June 30, 2023

	<u>Special Revenue Trust</u>	<u>Food Service</u>	<u>Community Services</u>	<u>Capital Improvement</u>	<u>Total Nonmajor Governmental Funds</u>
<b>REVENUES</b>					
Property Taxes	\$ -	\$ -	\$ 301,288	\$ -	\$ 301,288
Other Local Sources	556,866	272,317	7,890	2	837,075
Interdistrict Sources	-	-	60	-	60
State Sources	-	11,306	-	-	11,306
Federal Sources	-	359,346	-	-	359,346
<b>Total Revenues</b>	<u>556,866</u>	<u>642,969</u>	<u>309,238</u>	<u>2</u>	<u>1,509,075</u>
<b>EXPENDITURES</b>					
<b>Instruction:</b>					
General Instruction	217,884	-	-	-	217,884
Vocational Instruction	148,836	-	-	-	148,836
Other Instruction	102,918	-	-	-	102,918
<b>Total Instruction</b>	<u>469,638</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>469,638</u>
<b>Support Services:</b>					
Pupil Services	22,752	-	-	-	22,752
Instructional Staff Services	9,392	-	-	-	9,392
Operations and Maintenance	-	-	87,788	-	87,788
Pupil Transportation	-	-	8,069	-	8,069
Food Services	-	666,640	-	-	666,640
Community Services	-	-	213,262	-	213,262
Scholarships	33,134	-	-	-	33,134
<b>Total Support Services</b>	<u>65,278</u>	<u>666,640</u>	<u>309,119</u>	<u>-</u>	<u>1,041,037</u>
<b>Total Expenditures</b>	<u>534,916</u>	<u>666,640</u>	<u>309,119</u>	<u>-</u>	<u>1,510,675</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<u>21,950</u>	<u>(23,671)</u>	<u>119</u>	<u>2</u>	<u>(1,600)</u>
<b>OTHER FINANCING SOURCE</b>					
Transfer from Other Fund	-	-	-	100	100
<b>NET CHANGES IN FUND BALANCES</b>	21,950	(23,671)	119	102	(1,500)
<b>FUND BALANCES - BEGINNING OF YEAR</b>	325,459	307,185	218,942	-	851,586
<b>FUND BALANCES - END OF YEAR</b>	<u>\$ 347,409</u>	<u>\$ 283,514</u>	<u>\$ 219,061</u>	<u>\$ 102</u>	<u>\$ 850,086</u>

**EAST TROY COMMUNITY SCHOOL DISTRICT**  
Combining Schedule of Internal General and Special Education Funds - Balance Sheet  
As of June 30, 2023

	<u>General</u>	<u>Special Education</u>	<u>Eliminations</u>	<u>Total General Fund</u>
<b>ASSETS</b>				
Cash and Investments	\$ 8,780,933	\$ 3	\$ -	\$ 8,780,936
Receivables:				
Taxes	3,897,038	-	-	3,897,038
Accounts	26,489	-	-	26,489
Due from Other Fund	83,189	-	(83,189)	-
Due from Other Governments	365,044	84,560	-	449,604
Prepaid Items	2,951	-	-	2,951
<b>TOTAL ASSETS</b>	<u>13,155,644</u>	<u>84,563</u>	<u>(83,189)</u>	<u>13,157,018</u>
<b>LIABILITIES AND FUND BALANCES</b>				
Liabilities				
Accounts Payable	\$ 3,474	\$ 1,374	-	\$ 4,848
Short-Term Notes Payable	1,000,000	-	-	1,000,000
Accrued Interest	29,785	-	-	29,785
Accrued Liabilities	765,485	-	-	765,485
Due to Other Funds	-	83,189	(83,189)	-
Deposits Payable	2,613,887	-	-	2,613,887
Dental Claims Payable	12,570	-	-	12,570
Unearned Revenue	3,932	-	-	3,932
<b>Total Liabilities</b>	<u>4,429,133</u>	<u>84,563</u>	<u>(83,189)</u>	<u>4,430,507</u>
<b>FUND BALANCES</b>				
Nonspendable:				
Prepaid Items	2,951	-	-	2,951
Restricted:				
Self-Funded Insurance	257,493	-	-	257,493
Unassigned	8,466,067	-	-	8,466,067
<b>Total Fund Balances</b>	<u>8,726,511</u>	<u>-</u>	<u>-</u>	<u>8,726,511</u>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<u>\$ 13,155,644</u>	<u>\$ 84,563</u>	<u>\$ (83,189)</u>	<u>\$ 13,157,018</u>

**EAST TROY COMMUNITY SCHOOL DISTRICT**  
Combining Schedule of Internal General and Special Education Funds -  
Revenues, Expenditures and Changes in Fund Balances  
For the Year Ended June 30, 2023

	<u>General</u>	<u>Special Education</u>	<u>Total General Fund</u>
<b>REVENUES</b>			
Property Taxes	\$ 13,746,156	\$ -	\$ 13,746,156
Other Local Sources	646,419	-	646,419
Interdistrict Sources	1,082,353	-	1,082,353
Intermediate Sources	58,019	-	58,019
State Sources	6,764,218	852,568	7,616,786
Federal Sources	1,852,711	549,158	2,401,869
Other Sources	251,798	-	251,798
<b>Total Revenues</b>	<u>24,401,674</u>	<u>1,401,726</u>	<u>25,803,400</u>
<b>EXPENDITURES</b>			
<b>Instruction</b>			
Regular Instruction	6,458,211	37,237	6,495,448
Vocational Instruction	749,251	-	749,251
Physical Instruction	485,523	-	485,523
Special Instruction	-	2,011,247	2,011,247
Other Instruction	687,478	-	687,478
<b>Total Instruction</b>	<u>8,380,463</u>	<u>2,048,484</u>	<u>10,428,947</u>
<b>Support Services</b>			
Pupil Services	840,488	734,522	1,575,010
Instructional Staff Services	887,103	246,010	1,133,113
General Administration Services	429,245	-	429,245
School Building Administration Services	987,393	-	987,393
Business Services	395,027	5,865	400,892
Operations and Maintenance	3,938,636	-	3,938,636
Pupil Transportation	1,070,132	106,634	1,176,766
Central Services	444,174	-	444,174
Insurance	214,756	-	214,756
Other Support Services	382,993	-	382,993
Debt Service			
Principal	9,748	-	9,748
Interest and Fiscal Charges	23,129	-	23,129
<b>Total Support Services</b>	<u>9,622,824</u>	<u>1,093,031</u>	<u>10,715,855</u>
<b>Non-Program Transactions</b>			
Open Enrollment	2,678,257	100,700	2,778,957
Non-Open Enrollment	147,186	-	147,186
Adjustments and Refunds	1,858	13,677	15,535
<b>Total Non-Program Transactions</b>	<u>2,827,301</u>	<u>114,377</u>	<u>2,941,678</u>
<b>Total Expenditures</b>	<u>20,830,588</u>	<u>3,255,892</u>	<u>24,086,480</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES</b>	<u>3,571,086</u>	<u>(1,854,166)</u>	<u>1,716,920</u>
<b>OTHER FINANCING SOURCES (USE)</b>			
Sale of Land and Real Property	374,030	-	374,030
Transfer from Other Funds	-	1,854,166	1,854,166
Transfer to Other Funds	(1,854,266)	-	(1,854,266)
<b>Total Other Financing Sources (Use)</b>	<u>(1,480,236)</u>	<u>1,854,166</u>	<u>373,930</u>
<b>NET CHANGES IN FUND BALANCES</b>	2,090,850	-	2,090,850
<b>FUND BALANCES - BEGINNING OF YEAR</b>	<u>6,635,661</u>	<u>-</u>	<u>6,635,661</u>
<b>FUND BALANCES - END OF YEAR</b>	<u>\$ 8,726,511</u>	<u>\$ -</u>	<u>\$ 8,726,511</u>

## **ADDITIONAL REPORTS**



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Board of Education  
East Troy Community School District  
East Troy, Wisconsin

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of East Troy Community School District (District), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated December 1, 2023.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency* in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2023-001 that we consider to be a significant deficiency.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

To the Board of Education  
East Troy Community School District

### **District's Response to Findings**

*Government Auditing Standards* requires the auditor to perform limited procedures on the District's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The District's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*KerberRose SC*

**KerberRose SC**  
**Certified Public Accountants**  
**Oshkosh, Wisconsin**  
December 1, 2023

**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL AND STATE PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE, STATE SINGLE AUDIT GUIDELINES AND THE WISCONSIN DEPARTMENT OF PUBLIC INSTRUCTION**

To the Board of Education  
East Troy Community School District  
East Troy, Wisconsin

**Report on Compliance for Each Major Federal and State Program**

***Opinion on Each Major Federal and State Program***

We have audited the District's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement*, *State Single Audit Guidelines* and the *Wisconsin School District Audit Manual*, that could have a direct and material effect on each of the District's major federal and state programs for the year ended June 30, 2023. The District's major federal and state programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal and state programs for the year ended June 30, 2023.

***Basis for Opinion on Each Major Federal and State Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), *State Single Audit Guidelines*, and the *Wisconsin School District Audit Manual*. Our responsibilities under those standards, the Uniform Guidance, *State Single Audit Guidelines* and the *Wisconsin School District Audit Manual* are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal and state program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal and state programs.

### ***Auditors' Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, Uniform Guidance, *State Single Audit Guidelines* and the *Wisconsin School District Audit Manual* will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal and state program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, Uniform Guidance, *State Single Audit Guidelines* and the *Wisconsin School District Audit Manual*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, *State Single Audit Guidelines* and the *Wisconsin School District Audit Manual*, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal or state program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal or state program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal or state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.



To the Board of Education  
East Troy Community School District

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance, *State Single Audit Guidelines* and the *Wisconsin School District Audit Manual*. Accordingly, this report is not suitable for any other purpose.

*KerberRose SC*

**KerberRose SC**  
**Certified Public Accountants**  
**Oshkosh, Wisconsin**  
December 1, 2023

**FEDERAL AND STATE AWARDS SECTION**

**EAST TROY COMMUNITY SCHOOL DISTRICT**

Schedule of Expenditures of Federal Awards

For the Year Ended June 30, 2023

Grantor Agency/Federal Program Title	ALN	Pass-Through Agency	Pass-Through Number	(Accrued) Deferred Revenue 7/1/2022	Value or Cash Received (Refunded)	Accrued (Deferred) Revenue 6/30/2023	Total Expenditures	Subrecipient Payments
<b>U.S. DEPARTMENT OF AGRICULTURE</b>								
<i>CHILD NUTRITION CLUSTER</i>								
School Breakfast Program	10.553	WI DPI	2023-641540-DPI-SB-546	\$ -	\$ 74,327	\$ -	\$ 74,327	\$ -
National School Lunch Program	10.555	WI DPI	2023-641540-DPI-NSL-547	-	232,223	-	232,223	-
Donated Commodities	10.555	WI DPI	2023-641540-DPI-NSL-547	-	52,796	-	52,796	-
<i>Total National School Lunch Program</i>				-	285,019	-	285,019	-
<b>Total U.S. Department of Agriculture and Child Nutrition Cluster</b>				-	359,346	-	359,346	-
<b>U.S. DEPARTMENT OF EDUCATION</b>								
Title I Grants to Local Educational Agencies	84.010	WI DPI	2022-641540-TIA-141	(137,238)	137,238	-	-	-
Title I Grants to Local Educational Agencies	84.010	WI DPI	2023-641540-TIA-141	-	48,116	91,501	139,617	-
Carl Perkins Grant	84.048	WI DPI	2022-641540-CTE-400	(4,860)	4,860	-	-	-
Carl Perkins Grant	84.048	WI DPI	2023-641540-CTE-400	-	-	9,940	9,940	-
<i>SPECIAL EDUCATION CLUSTER</i>								
Special Education Grants to States	84.027	WI DPI	2022-641540-IDEA-FT-341	(90,097)	90,097	-	-	-
Special Education Grants to States	84.027	WI DPI	2023-641540-IDEA-FT-341	-	186,437	35,730	222,167	-
Special Education Grants to States - COVID-19	84.027	WI DPI	2022-641540-IDEA-FT-344	(15,099)	15,099	-	-	-
Special Education Grants to States - COVID-19	84.027	WI DPI	2023-641540-IDEA-FT-344	-	61,283	4,326	65,609	-
Special Education Preschool Grants	84.173	WI DPI	2023-641540-IDEA-PS-347	-	1,859	916	2,775	-
Special Education Preschool Grants - COVID-19	84.173	WI DPI	2022-641540-IDEA-PS-347	(404)	404	-	-	-
<i>Total Special Education Cluster</i>				(105,600)	355,179	40,972	290,551	-
Title III-A Grant	84.365	WI DPI	2022-641540-TIIIA-391	(712)	712	-	-	-
Improving Teacher Quality State Grants	84.367	WI DPI	2022-641540-TIIA-365	(3,775)	3,775	-	-	-
Improving Teacher Quality State Grants	84.367	WI DPI	2023-641540-TIIA-365	-	13,822	36,378	50,200	-
Student Support and Academic Enrichment Program	84.424	WI DPI	2022-641540-TIVA - DPI-381	(2,684)	2,684	-	-	-
Student Support and Academic Enrichment Program	84.424	WI DPI	2023-641540-TIVA - DPI-381	-	2,269	6,102	8,371	-
Elementary and Secondary School Emergency Relief - COVID-19	84.425D	WI DPI	2022-641540-DPI-ESSERF-160	-	2,076	-	2,076	-
Elementary and Secondary School Emergency Relief - COVID-19	84.425D	WI DPI	2022-641540-DPI-ESSERFII-163	(65,051)	65,051	-	-	-
Elementary and Secondary School Emergency Relief - ARP-ESSER	84.425U	WI DPI	2022-641540-DPI-ESSERFIII-165	(7,670)	7,670	-	-	-
Elementary and Secondary School Emergency Relief - ARP-ESSER	84.425U	WI DPI	2023-641540-DPI-ESSERFIII-165	-	1,346,518	136,830	1,483,348	-
American Rescue Plan Act - Homeless Part 2	84.425W	WI DPI	Not Available	(6,339)	6,339	-	-	-
<b>Total U.S. Department of Education</b>				(333,929)	1,996,309	321,723	1,984,103	-
<b>U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES</b>								
<i>MEDICAID CLUSTER</i>								
Medical Assistance Program	93.778	WI DHS	Not Available	-	230,094	15,186	245,280	-
Public Health Emergency Response	93.354	WI DHS	Not Available	-	-	12,981	12,981	-
<b>Total U.S. Department of Health and Human Services</b>				-	230,094	28,167	258,261	-
<b>TOTAL FEDERAL ASSISTANCE</b>				<b>\$ (333,929)</b>	<b>\$ 2,585,749</b>	<b>\$ 349,890</b>	<b>\$ 2,601,710</b>	<b>\$ -</b>

Reconciliation to the basic financial statements:

Governmental Funds

Federal Sources

Intermediate Sources

Less: Nonreportable Grants

Total expenditures of federal awards

\$ 2,761,215

22,921

(182,426)

\$ 2,601,710

**EAST TROY COMMUNITY SCHOOL DISTRICT**

Schedule of State Financial Assistance

For the Year Ended June 30, 2023

<u>Awarding Agency/ Awarding Description/ Pass-Through Agency</u>	<u>State I.D. Number</u>	<u>Pass-Through Agency</u>	<u>State Identifying Number</u>	<u>(Accrued) Deferred Revenue 7/1/2022</u>	<u>Cash Received (Refunded)</u>	<u>Accrued (Deferred) Revenue 6/30/2023</u>	<u>Total Expenditures</u>	<u>Subrecipient Payments</u>
<b>WISCONSIN DEPARTMENT OF PUBLIC INSTRUCTION</b>								
Special Education and School Age Parents	255.101	Direct Program	641540-100	\$ -	\$ 842,715	\$ -	\$ 842,715	\$ -
State School Lunch Aid	255.102	Direct Program	641540-107	-	5,169	-	5,169	-
Common School Fund Library Aid	255.103	Direct Program	641540-104	-	93,927	-	93,927	-
General Transportation Aid	255.107	Direct Program	641540-102	-	50,187	-	50,187	-
Equalization Aids	255.201	Direct Program	641540-116	-	5,124,202	-	5,124,202	-
High Cost Special Ed State Aid	255.201	Direct Program	641540-116	-	6,031	-	6,031	-
Aid for Mental Health Programs	255.227	Direct Program	641540-176	1,495	1,495	-	-	-
Early College Credit	255.245	Direct Program	641540-181	-	514	-	514	-
School Based Mental Health Services	255.297	Direct Program	641540-177	(26,370)	26,370	65,344	65,344	-
State School Breakfast Aid SSBA	255.344	Direct Program	641540-108	-	6,137	-	6,137	-
Educator Effective Evaluation System	255.940	Direct Program	641540-154	-	-	10,160	10,160	-
Per Pupil Aid	255.945	Direct Program	641540-113	-	1,189,426	-	1,189,426	-
Career and Technical Education Incentive Grants	255.950	Direct Program	641540-171	-	91,690	-	91,690	-
Assessments of Reading Readiness	255.956	Direct Program	641540-166	-	2,494	-	2,494	-
Aid for Special Ed Transition Grant BBL	255.960	Direct Program	641540-168	-	3,822	-	3,822	-
<b>Total Wisconsin Department of Public Instruction</b>				<u>(24,875)</u>	<u>7,444,179</u>	<u>75,504</u>	<u>7,491,818</u>	<u>-</u>
<b>WISCONSIN DEPARTMENT OF WORKFORCE DEVELOPMENT</b>								
Youth Apprenticeship	445.107	CESA	N/A	-	35,098	-	35,098	-
<b>WISCONSIN DEPARTMENT OF JUSTICE</b>								
School Safety Grant	455.201	Direct Program	N/A	-	-	17,043	17,043	-
<b>TOTAL STATE PROGRAMS</b>				<u>\$ (24,875)</u>	<u>\$ 7,479,277</u>	<u>\$ 92,547</u>	<u>\$ 7,543,959</u>	<u>\$ -</u>

Reconciliation to the basic financial statements:

Governmental Funds	
State sources	\$ 7,628,092
Intermediate sources	35,098
Less: State sources not considered state financial assistance	(119,231)
Total expenditures of state awards	<u>\$ 7,543,959</u>

## EAST TROY COMMUNITY SCHOOL DISTRICT

Notes to the Schedules of Expenditures of Federal Awards and State Financial Assistance  
For the Year Ended June 30, 2023

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### **Note 1 – Basis of Presentation**

The accompanying schedules of expenditures of federal awards and state financial assistance include the federal and state grant activity of the East Troy Community School District under programs of the federal and state governments for the year ended June 30, 2023. The information in these schedules is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)* and the *State Single Audit Guidelines*. Because the schedules present only a select portion of operations of the District, they are not intended to, and do not, present the financial position and change in net position of the District.

### **Note 2 – Summary of Significant Accounting Policies**

Expenditures reported in the schedules are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

East Troy Community School District has not elected to use the 10 percent *de minimis* indirect cost rate as allowable under the Uniform Guidance.

### **Note 3 – Special Education and School Age Parents Program**

2022 - 2023 eligible costs under the State Special Education Program are \$2,873,835.

### **Note 4 – Oversight Agencies**

The District's federal oversight agency is the U.S. Department of Education. The District's state cognizant agency is the Wisconsin Department of Public Instruction.

**EAST TROY COMMUNITY SCHOOL DISTRICT**

Schedule of Findings and Questioned Costs  
For the Year Ended June 30, 2023

**Section I – Summary of Auditors’ Results**

**Financial Statements**

Type of auditors’ report issued	Unmodified
Internal control over financial reporting	
Material weakness identified?	No
Significant deficiency identified?	Yes
Noncompliance material to the financial statements?	No

**Federal Awards**

Internal control over major programs	
Material weakness identified?	No
Significant deficiency identified?	None Reported
Type of auditors’ report issued on compliance for major programs	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	No

Identification of major federal programs:

<u>ALN</u>	<u>Name of Federal Program</u>
	<i>Education Stabilization Funds</i>
84.425D	Elementary and Secondary School Emergency Relief – COVID – 19
84.425U	Elementary and Secondary School Emergency Relief – ARP – Esser

Dollar threshold used to distinguish between Type A and Type B Programs \$750,000

Auditee qualified as a low-risk auditee? Yes

**State Awards**

Internal control over major programs	
Material weakness identified?	No
Significant deficiency identified?	None Reported

Type of auditors’ report issued on compliance for major programs Unmodified

Any audit findings disclosed that are required to be reported in accordance with *State Single Audit Guidelines* or the *Wisconsin School District Audit Manual*? No

Identification of major state programs

<u>State I.D. Number</u>	<u>Name of State Program</u>
255.201	<i>General Aids Cluster</i> Equalization Aids
255.945	Per Pupil Aid

**EAST TROY COMMUNITY SCHOOL DISTRICT**  
Schedule of Findings and Questioned Costs - Continued  
For the Year Ended June 30, 2023

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**Section II - Financial Statement Finding**

**Finding No.**

**2023-001**

**Financial Reporting**

**Prior Year Audit Finding:** 2022-001

**Condition:** During our audit, we noted that the internal control system does not include a process for preparing the annual audited financial statements and the related disclosures in accordance with GAAP.

**Criteria:** Management is responsible for establishing and maintaining internal controls and for the fair presentation of the financial position, change in net position, and disclosures in the financial statements, in conformity with U.S. Generally Accepted Accounting Principles (GAAP).

**Cause:** Management does not have the training and expertise to prepare the financial statements in conformity with U.S. Generally Accepted Accounting Principles (GAAP).

**Effect:** Although the auditors are preparing the financial statements and related footnotes, management of the District thoroughly reviews them and accepts responsibility for their completeness and accuracy.

**Recommendation:** We recommend that management continues to make this decision on a cost/benefit basis.

**Management's Response:** Due to limited staffing the District will continue to contract with an outside audit firm to complete the statements. Management reviews the financial statements and compares to the District's financial records for completeness and accuracy and accepts responsibility for those financial statements.

**Responsible Official:** Amy Jenquin, Director of Business Services

**Anticipated Completion Date:** This finding will not completely resolve itself given the cost/benefit basis the District continues to make.

**Section III - Federal Award Findings**

There were no findings for federal awards.

**Section IV - State Award Findings**

There were no findings for state awards.

**Section V - Other Issues**

- |  |     |
|--|-----|
| 1. Does the auditor have substantial doubt as to the auditee's ability to continue as a going concern?   | No  |
| 2. Was a management letter or other document conveying audit documents issued as a result of this audit? | Yes |

**EAST TROY COMMUNITY SCHOOL DISTRICT**  
Summary Schedule of Prior Year Audit Findings  
For the Year Ended June 30, 2023

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**Financial Statement Finding**

**2022-001 Financial Reporting** – The District's staff does not have a process for preparing the financial statements and related notes in accordance with GAAP.

**Status** – See corrective action plan finding 2023-001



## **CORRECTIVE ACTION PLAN**

### **Financial Statement Finding**

**2023-001 – Financial Reporting** – The District is aware that their staff does not have a process to prepare financial statements and related notes in accordance with GAAP. The District will continue to make this decision on a cost/benefit basis and have auditors assist in preparing the financial statements and related notes. Management does review the financial statements and compares to the District's financial records for completeness and accuracy and accepts responsibility for those financial statements.

**Responsible Official** – Amy Jenquin, Director of Business Services

**Anticipated Completion Date** – This finding will not completely resolve itself given the cost/benefit basis the District continues to make.